

CALIFORNIA LOTTERY

Report of Analysis

QUARTERLY TRANSFER OF FUNDS TO PUBLIC EDUCATION

For the Quarter Ended December 31, 2015



BETTY T. YEE
California State Controller

June 2016



BETTY T. YEE
California State Controller

June 30, 2016

California Lottery Commission
700 North Tenth Street
Sacramento, California 95811
ATTN: Nathaniel Kirtman III, Chair

Dear Commissioners:

The State Controller's Office analyzed the financial documentation supporting the California Lottery's (Lottery) transfer of funds to the public education community for the quarter ended December 31, 2015. Our analysis found that the requested transfer amount of \$339,363,684 appears to be supported by the Lottery's accounting records and that the Lottery is on target to comply with the annual statutory percentages for prizes, education, and administration.

If you have any questions, please call Andrew Finlayson, Chief, State Agency Audits Bureau, at (916) 324-6310.

Sincerely,

Original signed by

JEFFREY V. BROWNFIELD, CPA
Chief, Division of Audits

JVB/lis

cc: Gregory Ahern, Vice Chair
California Lottery Commission
Rowena Libang-Bobila, Commissioner
California Lottery Commission
Connie M. Perez, Commissioner
California Lottery Commission
John Smolin, Commissioner
California Lottery Commission
Hugo López, Director
California Lottery
Nicholas Buchen, Deputy Director, Finance Division
California Lottery
Roberto Zavala, Deputy Director, Internal Audits
California Lottery

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Report of Analysis

Introduction

This report presents the results of our analysis of the California Lottery's (Lottery) quarterly request that the State Controller's Office (SCO) transfer funds to the public education community. This analysis is part of our responsibility under the California State Lottery Act (Lottery Act). We performed this analysis to determine whether the transfer amount to the public education community was supported by amounts recorded in the Lottery's accounting records and to determine whether the Lottery is on target to comply with the annual Lottery Education Fund allocation requirements contained in the Lottery Act.

Summary

In a letter dated February 26, 2016, the Lottery requested that the SCO transfer \$339,363,684 to the Lottery Education Fund for disbursement to the public education community. Our analysis found that the transfer amount appears to be supported by the Lottery's accounting records and that the Lottery is on target to comply with the annual statutory percentages for prizes, education, and administration.

The total amount available for distribution to the education community for the quarter ended December 31, 2015, was \$339,363,684.02. This amount includes \$7,237,006 withheld from the prior fiscal year-end pending the financial statement audit and resolution of accounting issues. This amount also includes \$0.02 that remained from the prior quarter. On March 30, 2016, the SCO transferred \$339,363,684.02 to the Lottery Education Fund.

Background

In 1984, California voters passed an initiative that authorized a state-operated lottery. The initiative created the Lottery Act, which requires the quarterly transfer of net revenues to the public education community and established the allocation percentages for lottery funds. The Lottery Act also requires the SCO to conduct quarterly and annual post-audits of all accounts and transactions of the California Lottery Commission and other special post-audits as the State Controller deems necessary.

The Lottery Act was amended by Assembly Bill 142 on April 8, 2010. The bill was an urgency statute that went into effect immediately. Assembly Bill 142 requires revenues from the Lottery to be allocated to maximize the amount of funding allocated to the public education community. The bill requires that not less than 87% of the total annual revenues from Lottery ticket sales be returned to the public in the form of prizes and funds to education, and not more than 13% be allocated for Lottery expenses. The bill specified that not less than 50% of the total annual Lottery revenues, in an amount to be determined by the Lottery Commission, be returned to the public in the form of prizes. In addition, the bill requires that the Lottery Commission establish the percentages to be allocated to the benefit of public education.

Each quarter, the Lottery requests that the SCO transfer net revenues to the public education community (see Attachment). The Lottery's request usually occurs eight to ten weeks after the close of a quarter.

Objectives, Scope, and Methodology

We performed this analysis of the transfer of funds to the public education community for the quarter ended December 31, 2015, in order to determine whether:

- The Lottery's requested transfer amount of \$339,363,684 is supported by accounting records; and
- The Lottery is on target to comply with the annual allocation requirements specified in the Lottery Act.

As part of our analysis, we traced the transfer amount to the Lottery's accounting records and applied analytical review procedures to Lottery fund accounts by comparing them with those from the prior year.

Results

The total amount available for distribution to the education community for the quarter ended December 31, 2015, was \$339,363,684.02. This amount includes \$7,237,006 withheld from the prior fiscal year-end pending the financial statement audit and resolution of accounting issues. This amount also includes \$0.02 that remained from the prior quarter. On March 30, 2016, the SCO transferred \$339,363,684.02 to the Lottery Education Fund.

After analyzing the Lottery's unaudited financial statements and supporting records for the quarter ended December 31, 2015, we determined that the Lottery's requested transfer amount of \$339,363,684 to the Lottery Education Fund appears to be supported by accounting records.

For the six months ended December 31, 2015, of the total revenues from ticket sales:

- 64.40% was returned to the public in the form of prizes;
- 23.17% was transferred to the public education community; and
- 12.43% was used for administrative expenses.

The Lottery returned 87.57% of the total revenues from the sales of tickets to the public in the form of prizes and funds to education. The Lottery is on target to comply the annual allocation requirements specified in the Lottery Act. See Schedule 1 for a summary of Lottery transfers and allocation percentages.

Original signed by

JEFFREY V. BROWNFIELD, CPA
Chief, Division of Audits

June 30, 2016

**Schedule 1—
Fiscal Years 2015-16 and 2014-15
Year-to-Date Lottery Revenue Allocations**

Fiscal Year 2015-16	Three Months Ended 9/30/2015	% of Sales ¹	Six Months Ended 12/31/2015	% of Sales ¹	Nine Months Ended 3/31/2016	% of Sales ¹	Twelve Months Ended 6/30/2016	% of Sales ¹
Sales	\$ 1,457,390,634	100.00%	\$ 2,887,389,853	100.00%				
Prizes	\$ 932,898,902	64.01%	\$ 1,859,560,540	64.40%				
Operating income to education	342,467,357	23.50%	668,910,184	23.17%				
Revenues returned to public	\$ 1,275,366,259	87.51%	\$ 2,528,470,724	87.57%				
Administrative expenses	\$ 182,024,375	12.49%	\$ 358,919,129	12.43%				
Miscellaneous income ²	\$ 5,932,311		\$ 11,616,162					
Adjustment	\$ —		\$ 7,237,006 ⁴					
Allocation to Education Fund ⁵	\$ 348,399,668		\$ 687,763,352					

Fiscal Year 2014-15	Three Months Ended 9/30/2014	% of Sales ¹	Six Months Ended 12/31/2014	% of Sales ¹	Nine Months Ended 3/31/2015	% of Sales ¹	Twelve Months Ended 6/30/2015	% of Sales ¹
Sales	\$ 1,238,505,486	100.00%	\$ 2,550,665,325	100.00%	\$ 4,045,291,144	100.00%	\$ 5,524,850,593	100%
Prizes	\$ 789,714,494	63.76%	\$ 1,608,896,674	63.08%	\$ 2,553,665,457	63.13%	\$ 3,501,745,873	63.38%
Operating income to education	290,109,139	23.42%	631,975,901	24.78%	1,010,831,280	24.99%	1,363,241,580	24.67%
Revenues returned to public	\$ 1,079,823,633	87.19%	\$ 2,240,872,575	87.85%	\$ 3,564,496,737	88.12%	\$ 4,864,987,453	88.05%
Administrative expenses	\$ 158,681,853	12.81%	\$ 309,792,750	12.15%	\$ 480,794,407	11.89%	\$ 659,863,140	11.94%
Miscellaneous income ²	\$ 8,358,516		\$ 14,959,794		\$ 21,650,740		\$ 28,477,446	
Adjustment	\$ 6,619,810 ⁴		\$ —		\$ —		\$ (7,237,006) ³	
Allocation to Education Fund ⁵	\$ 305,087,465		\$ 646,935,695		\$ 1,032,482,020		\$ 1,384,482,020	

Annual Statutory Revenue Allocation Percentage Requirements

Prizes – Not less than 50% of sales

Administrative expenses – Not more than 13% of sales

Prizes and funds to education – Not less than 87% of sales

Other income – 100% to education

¹ Statutory compliance is determined on an annual basis at fiscal year end. The percentages displayed in the first three quarters are presented to show the Lottery's year-to-date progress toward meeting annual statutory requirements. The percentages may not total 100% due to rounding.

² Miscellaneous income includes Surplus Money Investment Fund interest earned, unclaimed prizes, and other income.

³ This amount was withheld from the fourth quarter transfer and was adjusted in the subsequent quarterly transfer, pending the financial statement audit and resolution of accounting issues.

⁴ This amount was withheld from the previous fourth quarter transfer and was included in this quarter's transfer after the completion of the financial statement audit and resolution of accounting issues. Except in the quarter it was presented, this amount was not included in the year-to-date Education Fund allocation amounts.

⁵ The Education Fund allocation amount is sales plus miscellaneous income, plus the adjustment amount, less prizes, and less administrative expenses.

**Attachment—
California Lottery's
Transfer Request of February 26, 2016**

700 North Tenth Street
Sacramento, CA 95811
calottery.com



February 26, 2016

Ms. Casandra Moore-Hudnall, Chief
Division of Accounting and Reporting
State Controller's Office
3301 C Street, Suite 700
Sacramento, CA 95816

Dear Ms. Moore-Hudnall:

The California State Lottery requests that you transfer to the Lottery Education Fund for disbursement to the education community \$339,363,684. This figure represents:

Operating income for the six months ended December 31, 2015	\$ 668,910,184
SMIF interest earned	829,119
Other income	13,976
Unclaimed prizes	<u>10,773,067</u>
	\$ 680,526,346
Less: Transfer for the three months ended September 30, 2015	<u>348,399,668</u>
	\$ 332,126,678
Add: Amount withheld from 2014-15 fiscal year pending audit	<u>7,237,006</u>
	<u>\$ 339,363,684</u>

We have attached a copy of the Statement of Revenues, Expenses, and Changes in Net Position for the six months ended December 31, 2015, prepared from books without audit, for your files.

Sincerely,

Nicholas Buchen, Deputy Director
Finance Division

Attachment
cc: Hugo López, Director

CALIFORNIA STATE LOTTERY FUND
Statement of Revenues, Expenses, and Changes in Net Position
For the Six Months Ending December 31, 2015

Lottery sales	\$2,887,389,853
Prizes	1,859,560,540
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Sales after prizes	\$1,027,829,313
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Less game costs:	
Retailer costs	\$202,363,824
On-line game costs	38,041,440
Off-line game costs	17,597,452
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Total game costs	\$258,002,716
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Income before operating expenses	\$769,826,597
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Operating expenses:	
Salaries, wages and benefits	\$34,751,025
Advertising	39,557,731
Promotion, public relations and point of sale	5,923,986
Other professional services	6,112,064
Depreciation and amortization	6,271,452
Other general and administrative expenses	8,300,155
	<hr/>
Total operating expenses	\$100,916,413
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Operating income	\$668,910,184
Non-operating (expenses) revenues:	
Investment earnings	(\$167,072)
Other income	13,976
Allocation to Education Fund	(669,753,279)
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Total non-operating (expenses) revenues	(\$669,906,375)
Changes in net position	(\$96,191)
Total net position-beginning of year	4,017,947
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Total net position-end of year	<u>\$3,021,756</u>

**State Controller's Office
Division of Audits
Post Office Box 942850
Sacramento, CA 94250-5874**

<http://www.sco.ca.gov>