California Uniform Construction Cost Accounting Commission

Meeting Agenda

February 4, 2009

9:00a.m. - 2:00 p.m., Lunch Break 12:00 p.m.- 12:30 p.m.

Office of the State Controller 300 Capitol Mall, Room 635, 6th Floor Sacramento, California 95814

Teleconference Phone Number 877-581-9247, Participant Pass Code: 221558

<u>Invitees</u>

Commissioners:

Jeff Armstrong, Eddie Bernacchi, Robert Byrd, Guiselle Carreon, Linda Clifford, Gene Cortright, William R. Dildine, David Gomez, Jay Hansen, David McCosker, Alec Pringle, Lisa Miler-Strunk

State Controller's Office Staff:

Nancy Valle, Bureau Chief; Michael Adams, Manager; Anita Dagan , Jeanette Cosentino, Scott Taylor

- 1. Call to Order
- 2. Introductions
- 3. Approval of the Minutes for the November 7, 2008 meeting.
- 4. Commission Update
 - a. Report on New Participating Agencies
 - b. Funding Update
- 5. Public Comment

(Limit of five minutes, unless the item you are addressing is on the agenda. If the item is on the agenda, notify the chair and you will be recognized at that time.)

- 6. Staff Comments/Requests
 - a. AB 1047 Update
- 7. Commissioners' Comments/Request

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California Uniform Construction Cost Accounting Commission

8. Old Business

- Account Review Update: Commission will discuss the matter concerning the City of Ukiah.
- b. CUCCAC By-Laws Commissioner Clifford will present the second draft of the document for review.
- Reed Construction Confirm Commissioner Clifford's action item to call Reed Construction letting them know they will remain on the list.
- d. City of Corona Confirm Commissioner Cortright's action item to contact the City of Corona regarding CIFAC's complaint.
- e. Donation Requests Review additional donation letters that were sent in a previous solicitation.
- f. Administrative Fee –Working group, consisting of Commissioners Carreon, Clifford, Byrd, and Bernacchi, was to draft a letter or memo laying out the terms of a proposed administrative fee for participants.
- g. Manual Revisions: Staff to discuss process for approval of previous revisions.

9. New Business

- a. Lease-Lease Back (LLB): Discussion of whether school districts who are participating in the Act can procure a contract through LLB.
- Force Account Limits for School Districts: Commissioner Carreon will lead a discussion on increasing the force account limits for school districts.
- Reimbursement of SCO services: SCO staff was asked to calculate the amount of time spent in supporting the commission.
- d. Additional Manual Revision:
 - SCO will present the commission with proposed changes to the Account Review procedures found in the manual.
 - 2. Discuss the use of consultants for account review.
 - 3. Discuss increasing force account limits
- e. Account Reviews
- f. Other
- 12. Next Meeting
- 13. Adjournment

If you would like further information regarding this meeting or require special accommodation for attending this meeting, please contact:

State Controller's Office
Jeanette Cosentino
Fiscal Analyst, Local Government Policies Section
(916) 322-9105
Jeosentino@sco.ca.gov

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New Participating Agencies

COUNTY	AGENCY	TYPE OF AGENCY	DATE OPTED IN
Los Angeles	Mt. San Antonio Community College	Community College	12/17/2008
Placer	Auburn Union Elementary School District	School District	10/22/2008
Riverside	Lake Elsinore Unified School District	School District	11/20/2008
Sacramento	Arden Manor Recreation and Park District	Special District	11/20/2008
Santa Clara	Alum Rock Union Elementary School District	School District	11/13/2008
Tulare	Liberty Elementary School District	School District	11/11/2008
Tulare	Visalia Unified School District	School District	01/13/2009

Total New Participating Agencies: 7

Total Participating 678

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California Uniform Construction Cost Accounting Commission Activity Report

	Cash Activity						
for the period 11/07/20					onditional	2000	Total
Beginning Balance:	11/22/2008	\$	885	\$	5,853	\$	6,738
Receipts		\$	~	\$	-	\$	=
Expenditures		\$	-	\$	1,378	\$	1,378
Ending Balance:	02/05/2009	\$	885	\$	4,475	\$	5,360

(1) Note: Conditional donations are restricted to audit and account reviews.

Cash Receipts						
for the period 11/0	07/2008 to 02/04/2009					-
*	Donor Type	Cond	litional	Uncor	nditional	Total
City		\$	0.5	\$	=	\$ =
Community College	ge District		-		-	
Contractor			_		-	-
County			<u>e</u>			=
School District			-		-	
Special District			-		-	-
Union			-		(2)	=
Total	02/05/2009	\$	(. m	\$	= 0	\$ -

	Cash Expenditures						
for the period 11/07/2008 to 02/04/2009							
Accounting Re	view	\$	0 <u>=</u>	\$	~	\$	=
Services			-				250
Travel Expens	e Claims		-		1378		1378
Total	02/05/2009	\$	()=	\$	1,378	\$	1,378



January 22, 2009

CITY OF UKIAH

California Uniform Construction Cost Accounting Commission Attention: Jeanette Consentino, Fiscal Analyst, State Controller's Office Office of the State Controller P.O. box 942850 Sacramento, CA. 94250

VIA FAX 916-327-3162 AND UNITED STATES MAIL

Re: Construction Industry Force Account Council (CIFAC) complaint re: City of Ukiah street repair on Alice Street

For Commission meeting on February 4, 2009

Dear Commissioners:

In this letter the City of Ukiah responds to the complaint filed by CIFAC regarding the overlay of a one block segment of Alice Street in Ukiah performed by City of Ukiah employees on August 11 and 12, 2008. CIFAC complains that the City's accounting shows that it exceeded the force account limit of \$30,000 and is incomplete because it did not include the cost of traffic cones, barricades, tack oil and tax.

As I will explain in detail below, the actual cost accounting does show that the City exceeded the force account limit. The City also concedes that the value of traffic cones, barricades, tack oil and tax were omitted in making the estimate and in the accounting of actual costs. However, the City will also show that the documents submitted by CIFAC show that the City made a good faith effort to estimate the project cost, which was below the force account limit. It will also show that the value of the omitted items was approximately \$206.17.

The City has submitted this response to the CIFAC complaint, because it is concerned that if it is subjected to the kind of scrutiny represented by the CIFAC complaint, and the Commission fails to allow some leeway in evaluating inadvertent and minor omissions or when actual costs exceed good faith estimates, the City could easily be found to have exceeded the force account limit more than three times in ten years. City employees must administer the cost accounting requirements and like all human beings, inevitably, over a 10 year period, they are going to make minor, inadvertent mistakes. Without some consideration of this fact, every local government that has agreed to the Uniform Construction Cost Accounting requirements is equally at risk.

The documents filed with the Commission by CIFAC include a spread sheet job estimate and a spread sheet showing the actual costs of the project. The Estimate projected a total cost of \$29,987.18, which included the costs of labor, equipment and material, itemized

Letter to California Uniform Cost Accounting Commission Subject: CIFAC complaint re: City of Ukiah force account project Date: January 22, 2009

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on the spread sheet and an additional 20% of those total costs to reflect overhead. This was a good faith estimate that attempted to project the cost in accordance with the Uniform Construction Cost Accounting Manual. The estimate included 190 tons of hot mix at \$95.50 per ton. It did not itemize sales tax separately. The City's experience has been that the cost of hot mix varies substantially almost from day-to-day, and that oil and related costs were going down at the time of this job. Consequently, the \$95.50 per ton was thought to be ample at that time to cover the net cost of hot mix plus sales tax.

The Estimate also did not include a cost for traffic barriers and traffic cones. Attached is the Cal Trans Labor Surcharge and Equipment Rental Rates, effective August 1, 2008 through March 31, 2009, showing the daily rental value of barricades and traffic cones. As you can see, barricades have a daily rental value of \$.19 each without flashers. The City used 12 barricades without flashers on this two day job for a total cost of \$4.56. The daily rental value of traffic cones is \$6.73 per 100. The City used 24 cones for a total cost of \$1.61 for this two day job. If these costs were added to the City's estimate, the projected job cost would have remained under \$30,000.

Tack oil is dispensed from a tack pot. The cost of the tack pot was not included in the estimate, but was included in the account of actual expenses at \$9. A tack pot holds approximately 500 gallons of tack oil. The tack pot is filled periodically as needed. The oil is not metered so the City does not have an accurate measure of how much oil is used on a single job. As an after-the-fact estimate, the Alice Street project may have used \$200 worth of tack oil. If so, the estimate could have exceeded the force account limit by \$193.35. Nevertheless, despite these omissions, which had a total value of approximately \$206.15, the City clearly made a good faith estimate of the project costs which were under the force account limit.

The City also tracked the actual costs in accordance with the requirements in the Cost Accounting Manual. The estimated cost for labor was actually higher than the actual cost: \$3,384.72 versus \$2,963.70. Other estimated costs were less than the actual cost. For example, the project used 194.68 tons of hot mix rather than 190 tons, but the per ton cost was \$94.00, rather than the estimated cost of \$95.50, for a total cost of \$18,299.82, as compared to an estimated cost of \$18,145.00, a \$154.82 difference. With the addition of \$1,418.23 in sales tax, the actual cost of hot mix totaled \$19,718.15, for a total difference between estimated and actual of \$1,418.33. Similarly, equipment costs were estimated at \$3,459.60, but actual costs were \$4,710.99, a \$1,251.39 difference.

If the 20% overhead charge is applied to the total actual costs, including the nominal cost of cones, barricades and tack oil, the actual cost of the Alice Street project is \$33,046.67.

¹ The Granite Construction hot mix bill submitted by CIFAC included a net charge of \$18,299.92 @ \$94/ton for 194.66 tons. The actual cost spread sheet prepared by the City included \$18,591.94 for 194.68 tons of hot mix @ \$95.50/ton, a difference of \$292.12. Subtracting that amount from the total actual cost on the spread sheet of \$25,266.63 results in an adjusted actual cost of \$25,914.51. When the sales tax from the Granite invoice is added to that figure along with the cost of barricades, cones and tack oil, the total actual cost of labor, equipment and supplies for this project is \$27,538.89.

Letter to California Uniform Cost Accounting Commission Subject: CIFAC complaint re: City of Ukiah force account project Date: January 22, 2009

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The difference between the estimated cost of \$29,987.18 and an actual cost of \$33,046.67 is less than 10%.

The Cost Accounting Act and the Cost Accounting Manual do not address this circumstance, where a good faith estimate of project cost is within the force account limit, but the actual cost turns out to modestly exceed that limit. This circumstance should be addressed, because a city decides whether to proceed with a project by force account based on the estimate. The actual cost cannot be known until the project is complete. By the time a city discovers that the actual cost will exceed the limit, it is too late to bid the project. The City contends that the Commission should not penalize a city which proceeds to perform a public project by force account based on a good faith estimate that its cost is within the force account limit, if, as is the case here, the actual cost turns out to exceed that limit by 10% or less. The Cost Accounting Act provides this leeway, when a project is bid. (See Public Contracts Code §22034(f), which allows a city to accept a bid that exceeds the limit on informal bids by 10% or less on a 4/5 vote of the City Council.) The Act apparently recognizes that a city should not be put to the inconvenience and expense of rebidding such a project as a formal bid, if the lowest bid exceeds the limit by 10% or less. In the case of force account work, the prejudice to a city is much greater, if it is not given similar consideration.

The documents filed by CIFAC demonstrate that the City was making a good faith effort to comply with the Act and the Manual. The failure to include the cost of cones, barricades, tack oil and sales tax were inadvertent and understandable under the circumstances and had a small effect on the estimated and actual costs.

For all of these reasons, the City urges the Commission to find that the City should not be considered to have knowingly or recklessly exceeded the force account limit. The Commission should reserve a determination that a city has exceeded the force account limit for situations where the city did not proceed on the basis of a good faith estimate that the project would cost less than the force account limit and where actual cost exceeds the estimate by more than 10%.

1, 8

Tim Eriksen, P.E.

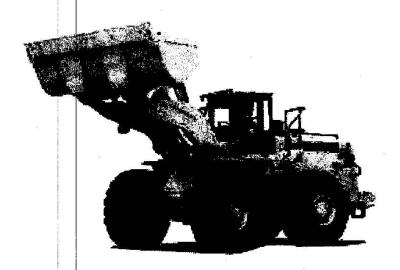
Public Works Director/ City Engineer

City of Ukiah

cc: City Manager City Council State of California
Business, Transportation, and Housing Agency
Department of Transportation
Division of Construction

Labor Surcharge and Equipment Rental Rates (Updated)

(Cost of Equipment Ownership)



Effective August 1, 2008 through March 31, 2009





hall was		
backhoe, w/ or w/o loader or doze	c	\$23.91
OVER 37.3 kW (50 HP)	[>50]	
Including, but not limited to the for Bobcat 853, 863, 873, 943, 953, Casc 1845 Deere 5300, 5400, 6200, 6300, 6 Ford L783, L785, 250C, 260C Gehl SL5625, SL6625, SL6635 Hydra-Mac 1850, 2650, 2650D JCB 185Robot Massey-Ferguson MF40E, MF5 Mustang 960, 2060 New Holland 4630, 5030, 5640, L865, LX865, LX885, 345D, 5451 Ramrod 1750, 1950 Thomas T-173HL, T-173HLS, T 233HD Trak 1700HD, 1700C, 1700CX, Model with loader or dozer sugcr, w/ or w/o loader or dozer backhoe, w/ or w/o loader or dozer backhoe, w/ or w/o loader or dozer	980 400, 8875 DEX 6640, 7740, 7840, 8240, 173HLS II, T-203HD, T 1700XHP <u>Code</u> A B	200 000
TRAFFIC CONTROL & SA	FETY DEVICES	
(HOURLY RAT		TRAFA]
DELAY FACTOR = 0.38	OVERTIME FACT	OR = 0.66
CHANGEABLE MESSAGE SIC	CMSN]	
<u>Model</u>	Code	Rate
Generator	CFN1	\$12.33

DELAT FACTOR - 0.38	OVERTIME FAC	IQR = 0.66
CHANGEABLE MESSAGE SI	CN [CMSN]	
Model	Code	Rate
Generator	GEN1	\$12.33
Generator w/ cell remote	GEN2	\$13.42
Solar	SOLI	\$8.43
Solar w/ cell remote	SOL2	\$9.52
FLASHING ARROW SIGN	[FLAS]	
Including supplies, replacements	and servicing.	
Model	Code	Rate
Roof mounted	RM	\$0.74
Trailer mounted	TM	\$2.96
The second secon	507	

TRAFFIC CONTROL &	SAFETY DEVICES	[TRAFC	ī
(DAILY RA	ATES)	litere	٠

DELAY FACTOR = 0.73	OVERTIME FACTOR = 1.00
Includes supplies and servicing. The	following allowance is entered on the

extra work by using days instead of hours worked. Crash cushion barrels and K-rail sections are now listed with Non-Operated items[NONOP].

(1) BARRICADES	[1BAR]
(A) 750 mm to 900 mm high	& 600 mm to 900 mm wide (30 to

(A) 730 min to 900 min mign at 600 min to 900 min wide (30 to 36 inches high & 24 to 36 inches wide)
(B) 1500 mm high by 1200 mm wide min. (60" high by 48" wide

Model	Code	Rate
each with flasher	A1	\$0.37
each without flasher	A2	\$0.19
each	. Вз	\$0.84

(2) TRAFFIC CONES	[2TC]				
Lost or destroyed are no longer paid on invoice.					
Model	Code	Rate			
450 mm (18") high, per 100	A100	\$6.73			
700 mm (28") high, per 100	B100	\$11.76			
700 mm (28") high w/ refl sleeve, per 10	0 D100	\$18.04			
1,050 mm (42") high w/ refl sleeve, per l	00 E100	\$30.02			
(3) PORTABLE DELINEATOR	[3DEL]				
Lost or destroyed are no longer paid on it	nvoice.				
Model	<u>Code</u>	Rate			
per 100	100	\$19.25			
(4) ILLUMINATED SIGNS	[4SIG]				
Model	Code	Rate			
incl 900 mm x900 mm (3'x3') sign & batteries	12V	\$4.61			
(5) FLASHING BEACON	[5BEA]				
Model	Code	Rate			
portable 12 volt	12V	\$4.70			
(6) FLAG/SIGN STAND	[6FSS]				
Model	Code	Rate			
incl sign, stand & 3 flags	EACH	\$2.14			
(7) DELINEATOR DRUM	[7DDR]	5			
<u>Model</u>	Code	Rate			
Del. drum w/ base per 100	100	\$47.26			

DELAY FACTOR = 0	.45	OVERTIME FACTOR = 0.60

TRAILERS, EQUIPMENT, LOW BED

Includes all attachments and accessories related to hauling. The rates cover drop dock type with and without folding/removable gooseneck or oscillating trunion. Pilot vehicles are extra. Listed in accordance with number of axles and tires per axle. Includes icops, booster axles, and dollies. All loads shall be hauled legally or within Caltrans Permit Policy.

01		
LOW BED A	LB-A J	
2 axle		
Model	Code	Rate
4 Tires per axlc	100	\$12.50
8 Tires per axle	200	\$15.76
LOW BED B	[LB-B]	
3 axle		
Model	Code	Rate
4 Tires per axle	300	\$16.74
8 Tires per axle	400	\$19.39
LOW BED C	[LB-C]	
4 axle		
Model	Code	Rate
4 Tires per axle	500	\$26.95
8 Tires per axle	600	\$33.47

California Uniform Construction Cost Accounting Commission

Gene Cortright Director of Public Works City of Fairfield-Cities Chairman

Jeff Armstrong Laborers Union - Labor Vice-Chairman

Linda Clifford Chief Financial Officer C.C. Myers, Inc. Secretary

Eddie Bernacchi NECA, Politico Group Subcontractors

Jay Hansen Legislative Director State Building & Construction Trades Council of California Labor

Robert Byrd Auditor-Controller County of Riverside - Counties

> Guiselle Carreon Director of Purchasing District - Schools

> > William Dildine Subcontractor

David Gomez Director
Palmdale Water District
District – Special Districts

David A. McCosker Chairman of the Board Independent Construction Co. **General Contractors**

Alec Pringle Director of Engineering Services Department County of Ventura-Counties

Lisa Miller-Strunk Contractors State License Board

January 20, 2009

David J. Rapport City Attorney Law Offices of Rapport and Martson 405 W. Perkins Street P.O. Box 488 Ukiah, CA 95482

Dear Mr. Rapport:

Our commission has received your letter dated January 6, 2008, stating your concerns regarding the Ukiah matter.

The commission will consider your points in our next meeting scheduled for February 4, 2009. The meeting is open to the public and can be attended in-person or by teleconference. We will send you details of the meeting two weeks prior to the date. If you have any questions regarding this matter in the mean time, please contact me at 707-428-7493.

Sincerely.

Gene S. Cortright Chairman

CUCCAC Commission

cc: Jane Chambers, City Manager Commissioner Armstrong Commissioner Bernacchi Commissioner Byrd Commissioner Carreon Commissioner Clifford Commissioner Dildine Commissioner Gomez Commissioner Hansen Commissioner McCosker Commissioner Pringle Commissioner Miller-Strunk Catherine Hilliard, CIFAC

State Controller's Office, Local Government Policies Section * P.O. Box 942850, Sacramento, CA 94250 Phone: 916-322-9105 * Fax: 916-327-3162

Law Offices Of

RAPPORT AND MARSTON

An Association of Sole Practitioners

405 W. Perkins Street P.O. Box 488 Ukiah, California 95482 e-mail: drapport@pacbell.net

David J. Rapport Lester J. Marston Scott Johnson Mary Jane Sheppard (707) 462-6846 FAX 462-4235

January 6, 2009

Mr. Gene S. Cortright, Chairman CUCCAC Commission State Controller's Office P.O. Box 942850 Sacramento, CA. 94250

SENT BY FAX: 916-327-3162 AND U.S. MAIL

Re: CIFAC complaint about City of Ukiah project on Alice Street in Ukiah

Dear Mr. Cortright:

I am the City Attorney for the City of Ukiah. City Manager Jane Chambers asked me to write to you, clarifying some issues concerning the Commission's investigation of the CIFAC complaint. The City fully intends to respond on the merits of the complaint, now that it has received the information filed by CIFAC with the Commission, but your December 18 letter contains some statements, regarding the procedure that I have been asked to address now.

In your letter, you state that the Commission did not deem it necessary to assign a commission consultant, because of the documents submitted by CIFAC. As I read Public Contract Code Section 22045, the Commission was required to submit proposed procedures for conducting these reviews to the Controller who was required to adopt or reject them. I assume that the procedures set forth in the Cost Accounting Manual were accepted and adopted by the Controller. As a result, the procedures are binding on the Commission which is required to follow them.

Section V of the Accounting Procedures Review provisions in the Manual read as follows:

V. Immediately upon receipt of a request for accounting procedures review, it <u>shall</u> be assigned by the Commission to one/or more of the prequalified consultants for review.

A. The consultant will review all of the information set forth in Section III(d).

B. The consultant will interview the public agency involved and submit as a part of the findings a complete statement of the public agency's position with respect to the review being conducted.

Letter to Gene S. Cortright, CUCCAC Commission Chairman Subject: CIFAC Complaint Date: January 6, 2009

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C. The consultant shall propare written findings and a recommended decision within twenty (20) calendar days from the date the request for review was received by the Commission. (Emphasis added.)

Ordinarily, the use of the word "shall" means the action is mandatory; not subject to the Commission's discretion. A consultant shall be assigned immediately upon receipt of the complaint. Moreover, the consultant is required to interview the public agency and submit as a part of the proposed findings a complete statement of the public agency's position. Because the Commission did not comply with the mandatory requirement of appointing a consultant or the time requirement of doing it immediately upon receipt of the complaint from CIFAC, no findings have been prepared and certainly no findings have been prepared that contain a complete statement of the City's position with respect to the review being conducted.

As a result, contrary to the statement in your letter, the City has yet to receive any findings from the Commission and the Commission apparently took action on the complaint at its November 7, 2008, meeting without receiving proposed findings that contained a complete statement of the City's position. It only received the information filed by CIFAC. This one sided consideration raises due process concerns as well as concerns about the Commission following its own rules.

In your December 18 letter, you state that the City should delay presentation of the Commission's findings until after the Commission's next meeting on February 4, 2009. This statement assumes that the City has received findings from the Commission. Findings are statements of fact addressing the particulars of a complaint. As recognized in the Cost Accounting Manual, the findings form the basis for the consultant's recommended decision. The only communication regarding the Commission's determination that the City has received from the Commission is your November 25 letter which states that the Commission has determined that the City violated the force account limits. However, the November 25 letter did not contain findings which support this determination or which meet the previously discussed requirements in the Cost Accounting Manual. Until the City receives findings that satisfy these requirements, it cannot present them at a public hearing before its City Council.

In undertaking this investigation, the Commission has already violated all of the time requirements in the pertinent sections of the Public Contracts Code and in the Cost Accounting Manual. I think there is a substantial likelihood that the City has been prejudiced by the Commission's failure to follow its own procedures. Apparently, the Commission has already made a decision at its November 7 meeting without affording the City an opportunity to respond to these charges. By asking the City to delay presentation of the findings the Commission has already adopted, your letter reinforces the impression that the Commission's impartiality has already been compromised.

Under these circumstances, I believe the Commission should suspend this investigation rather than attempt to correct after the fact what may be incurable procedural irregularities. In addition, the City would appreciate an acknowledgment that the Commission has not yet adopted and the City has not received findings from the Commission.

David J Rapport City Attorney

cc: Jane Chambers, City Manager
 City Council
 John Chang, California State Controller

2 · d

Cosentino, Jeanette

From: CORTRIGHT, GENE S [GCORTRIGHT@ci.fairfield.ca.us]

Sent: Friday, December 12, 2008 01:08 PM

To: 'jchambers@cityofukiah.com'

Cc: Cosentino, Jeanette

Subject: CA Uniform Construction Cost Accounting Act

Dear Ms. Chambers,

After discussing your letter dated December 9, 2008 with the State Controller's Office (SCO) staff, it has been determined that the SCO staff will prepare a letter for my signature indicating that you may delay presenting the Commission's finding to your City Council on December 17th until the Commission has had time to review any backup documentation you wish to submit regarding the Alice Street project. The Commission will be meeting on February 4th at which time, it will review the information and make a recommendation for action.

I will also call you to verify that you have received this message.

Sincerely,

Gene Cortright

Chair

CA Uniform Construction Cost Accounting Commission

837 Amold Drive #200 Martinez, CA 94553 Phone: (800) 755-3354 Fax: (925) 957-1800 Email: <u>cifac@sbcqlobal.net</u>

Construction Industry Force Account Council



To:	Jeanette Cosentino	From: Lynee Runyon
Fax:	916-327-3162	Date: December 12, 2008
Phone):	Pages: 5 including cover
Re:	City of Ukiah	Cc

- Agenda Summary Report
 Letter to City of Ukiah

Dec 12 '08 12:04p Dec 12 08 11:5/a CIFAC Sally Riley

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p.1 p.1



ITEM NO .: 9a

MEETING DATE: December 17, 2008

AGENDA SUMMARY REPORT

PUBLIC HEARING AND CITY RESPONSE TO CALIFORNIA UNIFORM SUBJECT: CONSTRUCTION COST ACCOUNTING COMMISSION NOTICE OF VIOLATION

Background: On December 8, 2008 the City Manager received a letter dated November 25, 2008 from the California Uniform Construction Cost Accounting Commission (CUCCAC) outlining the fact that the commission had determined the City of Ukiah was in violation for a paving project undertaken in August 2008 on Alice Ave. This determination was made by the Commission on the basis of a complaint filed by the Construction Industry Force Account Council (CIFAC), and no other documentation from the City of Ukiah.

Although the City Manager's office had received the letter of complaint from CIFAC, city staff was waiting for contact from the CUCCAC to respond to the complaint and provide the City's position on this issue. There was no contact from the State, that reached either the City Manager or the Director of Public Works, prior to receipt of the November 25 letter, although the manual for the Commission's process does outline a series of steps that the State Commission is to take to process complaints. Attached is a letter sent to CUCCAC requesting this missing information, including the findings, in order for the City Council to have that information to review as part of the public hearing process. The information requested of CUCCAC will be provided to the Council as soon as it is received.

Public Works Staff have received training on the Uniform Cost Accounting procedures and have been endeavoring to follow all mandates. The item in question on the Alice Ave project is \$1,000 in excess of the \$30,000 limit. The project was accounted for prior to undertaking the work in conformance with the requirements, and met the \$30,000 threshold. The cost overrun was due to poor asphalt mix that was delivered from the plant, and when accounted for, exceeded the original estimate of cost for materials on that project.

It is City staff's understanding from the training received from CIFAC on Uniform Cost Accounting, where the specific question was asked, that the strict \$30,000 limit has been interpreted to allow for one-time

	Continued on Page 2
Recommended A	ction(s): Receive the report.
Alternative Coun	cil Option(s): Provide direction to staff.
Citizens advised: Requested by: Prepared by: Coordinated with: Attachments:	Jane Chambers, City Manager Tim Eriksen, Director of Public Works; David Rapport, City Attomey 1) Copy of Nov 25 Letter, 2) Copy of CIFAC letter, 3) Response from State
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Jane Chambers, City Manager

9259571800 5305494436 p.2 p.2

material cost overruns where these are unavoidable as a result of construction issues in the field, and that the \$1,000 cost overrun due to materials is not by itself, the cause for violation. Staff also, again, directly from the training received, will dispute CIFAC's conclusion that the accounting missed items such as tack oil, cones and barricades. Staff did include accounting for all items required in its assessment of the project.

Staff will be addressing the City's response to the complaint to CUCCAC, and request that the City's information be respectfully considered in a reversal of the violation complaint.

The purpose behind the City's use of the force account provision is to provide the residents of Ukiah with services to address cost effective and timely routine maintenance, as well as emergency response services for weather and other events. The alternative would be to bid out the work for maintenance that is now supplied by the crews for jobs amounting to less than \$30,000. Such a change would include a component of costs associated with the administration of the purchasing, contracting, and oversight necessary to have this work conducted by outside crews. The assumption cannot be made that it is more cost effective to bid out work for those projects under \$30,000 without a complete analysis of other costs that would be incurred by the City to conduct the work in this manner, or the effect of such a choice on the ability of the City crews to effectively respond to emergency and other events as needed.

Fiscal Impact:	_	_		
Budgeted FY 08/09	New Appropriation	x	Not Applicable	Budget Amendment Required

Subject: Meeting Date: Page 2 of 2

California Uniform Construction Cost Accounting Commission



Gene Cortright Director of Public Works City of Fairfield-Cities Chairman

Jeff Armstrong Laborers Union - Labor Vice-Chairman

Linda Clifford Chief Financial Officer C.C. Myers, Inc. Secretary

Eddie Bernacchi NECA, Politico Group Subcontractors

Jay Hansen Legislative Director State Building & Construction Trades Council of California Labor

Robert Byrd Auditor-Controller County of Riverside - Counties

> Guiselle Carreon Director of Purchasing District - Schools

> > William Dildine Subcontractor

David Gomez Director Palmdale Water District District – Special Districts

David A. M^cCosker Chairman of the Board Independent Construction Co. General Contractors

Alec Pringle
Director of Engineering
Services Department
County of Ventura-Counties

Lisa Miller-Strunk Contractors State License Board December 18, 2008

Ms. Jane Chambers City Manager 300 Seminary Avenue Ukiah, CA 95842

Dear Ms. Chambers:

Our commission has received your request for information regarding the city's violation of the Uniform Public Construction Cost Accounting Act. Per your request, we are sending you the notification of the California Uniform Construction Cost Accounting Commission meeting of November 7, 2008 and copies of all documentation received by the commission from the Construction Industry Force Account Council (CIFAC).

Based on the documents submitted by CIFAC, the commission did not deem it necessary to assign a commission consultant for additional account review. If you would like to submit further documentation regarding the project on Alice Street, please send it to the commission via the State Controller's Office address. In light of the extended account review, please delay presentation of the commission's findings to your city council until after the commission's next meeting on February 4, 2008. If you have any questions regarding this matter, please contact me at 707-428-7493.

Sincerely,

Gene S. Cortright

Chairman

CUCCAC Commission

DEC 2 6 2008

STATE CONTROLLER'S OFFICE
DIV. OF ACCOUNTING & REPORTING

Section P.O. BOX 942850, Sacramento, CA

State Controller's Office, Local Government Policies Section P.O. Box 942850, Sacramento, C

94250

Phone: 916-322-9105 * Fax: 916-327-3162



December 9, 2008

Gene Cortright, Chairman
Eddie Bernacchi,
Former Chairman
California Uniform Construction Cost
Accounting Commission
State Controller's Office
Local Government Policies Section
P.O. Box 942850
Sacramento, CA 94250

Dear Mr. Bernacchi:

The City of Ukiah respectfully requests that future correspondence from your Commission be sent to the attention of the City Manager, Jane Chambers at 300 Seminary Avenue, Ukiah, CA 95482.

This request is being made as the result of a number of recent correspondences from your Commission related to a complaint and Commission determined violation of the Uniform Public Construction Cost Accounting Act for a paving project performed on Alice Street, Ukiah, California. None of these correspondences were received by either the City Manager or the Director of Public Works.

As such, I'm requesting that you provide me with the following documents:

- 1. Letter from Consultant requesting information from the City.
- Notification of Commission Hearing related to the incident described above.
- Copies of all documentation/correspondence related to this incident, as well as Commission findings.

The City of Ukiah has concerns with the Commission's violation determination for a number of reasons. In addition to the fact that neither the City Manager nor the Director of Public Works Department received any correspondence from your office related to this allegation, to my knowledge, and that of the City's Director of Public Works, the Consultant never contacted the City to allow the City the opportunity to respond to the alleged violations of the Uniform Public Construction Cost Accounting Act.

The City takes very seriously the allegation and the Commission's violation determination of the Uniform Public Construction Cost Accounting Act. As a result of your recent correspondence dated November 25, 2008 notifying the City of the Commission's determination of violation (received on December 8, 2008), we have scheduled a public hearing at the next City Council meeting scheduled for December 17, 2008 to discuss the matter.

The City respectfully requests the presence of a Commission member representative and the complaining party (Construction Industry Force Account Council) at the City's next City Council meeting to discuss this allegation and the resulting violation determination. The Ukiah City Council meeting is scheduled to be held at 6:00 p.m. on December 17, 2008 at 300 Seminary Avenue, Ukiah, California.

Thank you in advance for providing the requested documentation and attendance at the upcoming City Council meeting.

Sincerely,

Varie Chambers, City Manager

cc: Councilmembers, City of Ukiah

Catherine A. Hilliard, CIFAC

Commissioner Jeff Armstrong

Commissioner Robert Byrd

Commissioner Guiselle Carreon

Commissioner Linda Clifford, Secretary

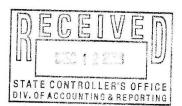
Commissioner William R. Dildine

Commissioner Jay Hansen, Vice-Chairman

Commissioner David A. McCosker

Commissioner Alec Pringle

Commissioner Lisa Miller-Strunk



California Uniform Construction Cost Accounting Commission



Gene Cortright
Director of Public Works
City of Fairfield-Cities
Chairman

Jeffery W. Armstrong Laborers Union - Labor Vice-Chairman

Linda Clifford Chief Financial Officer C.C. Myers, Inc. Secretary

Eddie Bernacchi NECA, Politico Group Subcontractors

Jay Hansen
Legislative & Political Director
State Building & Construction
Trades Council of California

Robert Byrd
Auditor-Controller
County of Riverside - Counties

Guiselle Carreon Director of Purchasing District - Schools

William Dildine Trojan Electric, Inc. Subcontractors

David Gómez
Director
Palmdale Water District
District - Special Districts

David A. M^cCosker Chairman of the Board Independent Construction Co. General Contractors

Alec Pringle
Director of Engineering
Services Department
County of Ventura-Counties

Dale Pfeiffer
Director of Public Works
City of Vacaville - Cities

Lisa Miller-Strunk Contractors State License Board November 25, 2008

Honorable Douglas Crane, Mayor City of Ukiah C/O City Clerk's Office 300 Seminary Avenue Ukiah, CA 95842

Dear Mayor Crane:

This letter is to inform you and the City Council Members of Ukiah that the city has been determined by our commission to be in violation of the Uniform Public Construction Cost Accounting Act (Act) for the paving project performed on Alice Street. The Construction Industry Force Account Council (CIFAC) filed a formal complaint with our commission on October 6, 2008, and sent a letter to your address on Seminary Avenue on the same date (a copy of the complaint and certified mail receipt are enclosed) stating that the City of Ukiah has violated Public Contract Code Section 22042 (b), project exceeded the force account limit of \$30,000.

The commission did not receive any counter response or additional documentation from the City of Ukiah for our consultants to review; therefore, our decision was based on the documents received by our office from CIFAC. As a signatory member of the Act, and pursuant to Public Contract Code 22044, you must agenda this item and present the commission's findings to your governing body within 30 days of receipt of this letter. Please send a copy of your minutes addressed to the commission at the address found below.

In addition, pursuant to Public Contract Code Section 22044.5, if the commission finds any one public agency out of compliance with the requirements of the Act on three separate occasions within a 10-year period, that agency will be barred from using the provisions of the act for a period of five years. This finding will be held on record as the City of Ukiah's first violation under this section of law.

State Controller's Office, Local Government Policies Section * P.O. Box 942850, Sacramento, CA 94250

Phone: 916-322-9105 * Fax: 916-327-3162

If you have any questions regarding this matter, please contact me at 707-428-7493.

Kindest regards,

Eddie Bernacchi Former Chairman, CUCCAC Commission

cc: City Council Members of Uklah
Catherine A. Hilliard, CIFAC
Commissioner Jeff Armstrong
Commissioner Gene Cortright, Elected Chairman
Commissioner Robert Byrd
Commissioner Guiselle Carreon
Commissioner Linda Clifford, Secretary
Commissioner William R. Dildine
Commissioner David Gomez
Commissioner Jay Hansen, Vice-Chairman
Commissioner David A. McCosker
Commissioner Alec Pringle
Commissioner Lisa Miller-Strunk

construction industry force account council

D. A. MSCosker, President

Cedric Porter, Vice President

Michael Hester, Treasures

October 6, 2008

Hon. Douglas Crane, Mayor And Members of the City Council City of Ukiah 300 Seminar Avenue Ukiah, Ca 95482

Dear Mayor Crane and Council Members:

This letter is to serve as a formal notice of complaint against the City regarding the paving project on:

ALICE STREET

The accounting that was provided by the City shows that you exceed the force account limit allowed by law. That accounting is missing items, such as tack oil, cones and barricades, which were used.

We have attempted to resolve force account issues with staff contact over the last few years. We have been unable to resolve the problems. The City is signatory to the California Uniform Construction Cost Accounting Commission. You have a \$30,000 force account limit. The accounting provided by City staff is incomplete and already exceeds that limit.

As per Public Contact Code Section 22043, we are filing a letter of formal complaint with the California Uniform Construction Cost Accounting Commission, and requesting review of expenditures on this project.

The Construction Industry Force Account Council is a non-profit organization that monitors public entities for compliance with the California Public Contact Code. We represent contractors, contractor associations and various building trades.

Sincerely,

Cathy a. Hillind Cathryn A. Hilliard

Executive Director

Cc: North Coast Builders Exchange

Cathryn Hilllard, Executive Director
phone 800-755-3354 • fax 925-957-1800 • email cifac@sbcglobalnet • neb www.cifac.org 837 Arnold Drive. Suite 200, Martinez, CA 94553 .

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CIFAC

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co. struction industry force account council

D. A. M^cCosker, President

Codric Porter, Vice President

Steve Harris, Secretary

Michael Hester, Treasurer

October 6, 2008

Commissioner Eddie Bernacchi California Uniform Construction Cost Accounting Commission 1127 11th Street, Suite 747 Sacramento, Ca 95814

Dear Mr. Bernacchi,

The Construction Industry Force Account Council, (CIFAC) is a non-profit organization that monitors public entities for compliance with the California Public Contract Code and recently investigated a complaint regarding paving work performed by City crews on Alice Street. The City's accounting shows that it exceeded the \$30,000 limit. Their accounting also shows that they did not include items that are required to be listed; traffic cones, barricades, tack oil and tax.

This letter shall serve as a formal complaint against the City of Ukiah, as per California Public Contract Code (PCC), Section 22042 (b). We hereby request a commission review per PCC Section 22043. As per this section, we request that the review commence immediately and conclude within the 30 days allowed.

As per PCC Section 22044 (b), should the commission sustain our compliment, we request that a public hearing be held within the 30 day time period required.

If you should have any questions regarding this complaint, please contact me at 1-800-755-3354. We request that a copy of your findings be sent to us and we be notified of any public hearings prior to be their being held.

Sincerely,

Cathryn A. Hilliard **Executive Director**

Cc: North Coast Builders Exchange Mike Adams, CUCCAC

Cathy - a. Hilliard



construction industry force account council

D. A. McCosker, President

Cedric Porter, Vice President

Sieve Harris, Secretary

Michael Hester, Treasurer

October 6, 2008

Gene Cortright, Chairman California Uniform Construction Cost Accounting Commission 1000 Webster Street Fairfield, Ca 94533

Dear Mr. Cortright,

The Construction Industry Force Account Council, (CIFAC) is a non-profit organization that monitors public entities for compliance with the California Public Contract Code and recently investigated a complaint regarding paving work performed by City crews on Alice Street. The City's accounting shows that it exceeded the \$30,000 limit. Their accounting also shows that they did not include items that are required to be listed; traffic cones, barricades, tack oil and tax.

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Sincerely,

Cathy - Q. Hilliard

Cathryn A. Hilliard

Executive Director

Cc: North Coast Builders Exchange

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To: Jeanette Cosentino 10+17 FAX# 916-327-3162
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City of Ukiah Public Works/Engineering Master Project List

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Construction Industry Force Account Council



To:	Eddie Bernacchi	From: Cathryn Hilliard
Fax:	916-442-6437	Date: 10-10-08
Phone	e:	Pages: 4 including cover page
Re:	City of Ukiah	Cc

Dear Eddie,

Please see attached copies of letters mailed to:

Hon. Douglas Crane, Mayor Gene Corthright

Also, a copy of letter addressed to your attention which we are mailing today via certified mail.

Thank you,

Cathryn

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SMaster Loader	1400		7.5	7.5		1	-		Ť	f	+	+	-	-	81.50		_	00.03	
Cat Roller	1191			7.5	-	T	-		- 	Ť	+	1	1	4	2163		•	\$245.70	
Faver Leeboy	1811			49.	1		+	+	+			1	-	4	\$2£.14		_	\$158.55	Γ
10 Yard 1	1361	-	8	7.5	T	1	-	t		-	-	- 1	+	-	6147.5		_	\$1,106.40	
10 Yerd 2	1823		4	25.				+	+	1	+	+	1	- i	\$47.32	13.60	0	B638.82	Γ
Grander Wirtgen	1091		4		-	+	t	-	-	1	-	+	-	-	847.32	11.50		\$544.18	
Survice Truck 2			-	7.6		T	+	1	+	+		-			\$126.16	8,4	-	\$304.64	1
Detraite Truck 3	3630		7.5	-	1	Ť	1	1		.].	1	- j	+	_	113.54			\$115.09	
Vard Domp Truck					Ī	1		\dagger	+	+	1	T	-		\$13.54	Ĺ		\$101.55	
6 Yard 2				7.5	1	1	+			-	İ	4	-		\$35.44			870.88	
						1			-		- -	-	-	+	\$35.4	2.50		\$265.80	П
		110000	-												Tatel Hours	auno,	+	\$6 740 DO	T
Overnilly		1							Supplies								+	200	T
194.68	-	2		Dre Mir	į		ļ		Description	5						Card	T	Amenda	Т
			+ !												1 !	\$55.50	l i	\$18,591.94	1
			\prod														11		TI
			٦				8000							-	Total se		+		7

Oct 21 08 10:49a CIFAC

Record of Daily Job Coste JoB

2.	n	200	
i ocation:	ALICE		
-Commerce			

Date: 8-12-08 #8037

The same of Marrisher	Hours	Rate	Cost	,
Employee & Number	7.5	A792	2094	١.
PLANC DAVIS SUSTIN AVERY	7.5	5 4	2054	7
FOREST NATVICE	7.5	275	2099	_
Horacio mello	7.5	2793	205 40	
DANIN MALULANT	715	30 2	225	<u>-</u> -
GIEVE BLANCETT	7.5	275	205	٤. -
RICH DALE	7.5	2793	2095	
				_
	7			_
				_
				c

Total Labor 1481

Equipment & Number	Hours	Rate	Cost
NEW 10 YD	7.5	473	35490
OLD IOYD	7.5		354.90
SKI'D STEER+TA	916 7,5	163	12285
PAVER + TRAIL	7.5	1475	= 1106 40
GYP DUMP	7.5	35 4	26580
GYP DUMP	7.5	35 2	26580
OLD SERVICE Tru	7.5	135	+ 101 55
TALK POT	6	1 300	900
NEW SERVICE 11	ve(7,5	13 59	1015
Rollor & TrA'C	7.5	-31	15853
73,07.0			
	3.7		

Material				· ·	Quantity	Cost
	c. Hot	- Ms'X		1-1	194.68	TON
12		• • •	1.3.			
· · · · · · · · · · · · · · · · · · ·	T					

Total Materials: 18747 68

Total Dally Job Direct Costs: _Ale4,

	101	Re	era or	Daily 3	on coa		TOBA	
	17:1	سند ار	Lain	Daily J	8-11	1-08	80	37
cation:	1761	4:6	0-1.10	Date			. <i>"</i> "55.	•

Description: Grino Side

Employee & Number	Hours	Rate	Cost
JUSTIN AVERY	7.5	279	209 40
ForresT NAVUYCE		27.93	209
KARL DAVIS	7.5	27 93	205 5
HOTACKO MEZLO	7.5	2793	20996
DANIN MAZULANT	7.5	3000	22500
Grett BLANCETT	7.5	2793	209 4
RICH DAZE	7.5	2793	209 48
X: E;		100	

Total Labor: 148188

Equipment & Number	Hours	Rate	Cost
NEW 10 VD	6	47 32	283 45
0/12 10 10	4	4732	189.28
SKID STEER + TrAI	7.5	16 38	122 83
GrINDEN & TrAIL	4	126 16	504 61
640 Dump	14	35	14176
NEW SWEEPEL	4	J4 23	339.72
FLAT TOACK	17	13 54	13.5±
OLD SERVICE Truck	7.5	13 34	10 55
NEW SELVICE TN		54	1000-
Boom Truck	2	35	70 88

Total Equipment: /869 69

M	aterial	., .		Quantity	Cost
		• • •			
				2	·
7.					

Total Materials:

Total Dally Job Direct Costs: __

SAPublic Works/Forms/record of daily job cost.xls

Fax sent by : 7874696284

CITY OF UKIAH

925 957-1800

p.18

Yg: 2/18

08-29-08 15:06

INVOICE 1 cc. pan Deun

PLEASE MAIL REMITTANCE TO: FILE 7436501 PO BOX 60000 SAN FRANCISCO, CA 94160-3523

INVOICE DATE: 08/12/08

Ukiah Office 707-467-4100

(2030)

202076 N08081

20384B

109694

202076

Ukiah, City of 300 Seminary Avenue Prsh. Ord. 038381 exp. 06/30/09 Uklah . CA 95482

Salata La Cara de Cara de Cara de Cara de Cara de Cara de Cara de Cara de Cara de Cara de Cara de Cara de Cara ALICE ST.

08/12/08

A LATE PENALTY OF 1.5% WILL BE APPLIED ON PAST DUE BALANCES MONTHLY.

PAGE: 1

A LATE PERACT			of a state of the	TO PARTY OF THE PARTY OF	1448	A		B 18
		ويلتجلين					D.	18
THE PARTY OF THE P	12.5MM COMMERCIAL MIX TYPE B (13.16	94.00	0.00	0.00	1237.04	PV	
₹34820998 D8/12/08	12.5MM COMMERCIAL MIX TYPE B (13.27	94.00	0.00	0.00	1247.38	PV	18
134820999 08/12/08	12.5MM COMMERCIAL MIX TYPE B (13.30	94.00	0.00	0.00	1250.20	PV	18
J34821014 08/12/08	12.6MM COMMERCIAL MIX TYPE B (94.00	0.00	0.00	877.96	PV	18
V34821020 08/12/08	12.5MM COMMERCIAL MIX TYPE B C	9.34	94.00	0.00	0.00	1235.10	PV	16
134821021 08/12/08	12.5MM COMMERCIAL MIX TYPE 8 (2	13.14		0.00	0.00	1326.34	PV	16
/34821027 08/12/08	12.5MM COMMERCIAL MIX TYPE B (14.11	94.00	0.00	0.00	760.46	PV	18
134821034 08/12/08	12.5MM COMMERCIAL MIX TYPE B (2	8.09	94.00		0.00	1253.02	PV	18
/34821042 08/12/08	12.5MM COMMERCIAL MIX TYPE 8 C	13.33	94.00	0.00		1323.52	PV	18
/34821043 08/12/08	12.5MM COMMERCIAL MIX TYPE B (14.08	94.00	0.00	0.00	754.82	PV	18
734521043 00/12/09	12,5MM COMMERCIAL MIX TYPE B (8.03	94.00	0.00	0.00		P.	18
(34821046 08/12/08	12.5MM COMMERCIAL MIX TYPE B (14.28	94.00	0.00	0.00	1342.32	The second	18
04821052 08/12/08	12.5MM COMMERCIAL MIX TYPE B (13.19	94.00	0.00	0.00	1239.86	PV	307
34821070 08/12/08	12.5MM COMMERCIAL MIX TYPE B (13.12	94.00	0.00	0.00	1233.28	PV	18
134821072 08/12/08	12.5MM COMMERCIAL MIX TYPE B (2	8.14	94.00	0.00	0.00	765.16	PV	18
234821075 08/12/08	12.5MM COMMERCIAL WAX TYPE B (13.03	94.00	0.00	0.00	1224.82	p ?	18
/34821083 08/12/08	12.5MM COMMERCIAL MIX TYPE B (94.00	0.00	0.00	1228.58	P ?	18
134821090 08/12/08	12.5MM COMMERCIAL MIX TYPE B (13.07	a-1.00			18,299,92	-	
PRODUCT TOTAL	12.5MM COMMERCIAL MIX TYPE B (194,68 To	n	0.00	0.00	10,500,04		

100.3110.690.001.8037

TERMS:

NET 30. The prevailing party shall be entitled to reasonable attorneys fees and costs in any action to collect the amounts due hereunder.

TOTAL FREIGHT SUBTOTAL

SALES TAX

\$0.00 \$18,299.92 \$1,418.23

Attention Accounts Payable! Have a Wonderful Day!
FOB: P-PLANT J-JOB

* - FOR INTERNAL USE ONLY

A TOTAL OF THE PARTY OF THE PAR \$19,718.15

Thank you for your business.

Thank you for your business.

Thank you for your business.

Thank you for your business.

Thank you for poure engagement defects or other reproductive harm, misds sheets available at warm, granteconstruction commisds or by contacting your local trans.

City of Uklah 202076

N08081

ALICE ST. UKIAH

925 957-1800

p.17

88-53-88 73-88 LICKET NO

8/12/2008

34820898 7:09:56AM

CONSTRUCTION Company Spe

Norti te St. Hot Plant 4201 Numbh State St Uklah,CA B5482 (707)487-4182

CITY OF URIAN

Vehicle: 15044 City of Uklah

License: 1026137 | |

Carrier:

Product : 2020-COM-B 12.5MM COMMERCIAL MIX TYPE B

		Pounds	Metric Tons	Tons
Gro	22	46.940		
Tan		20,620		
Net		26,320	11.94	13.16
	Scale:	3		
	Court.			

Comments:

Customer:

Order ID:

Job/PO#:

Location:

100-3110-690 001 8037

FOB: PICK-UP

13.16 Ton This Load: Load No: Shipped: 13.16 Ton

Weighmaster: Granite Construction Company

Deputy:

DUANE MORLAN

Unit Price

Net Price 96.30 Other Charges;

Tax

Freight

Total

1,267.31 0.00 98.22 0.00

1,385.53

WEIGHMASTER CERTIFICATE

THIS IS TO CERTIFY that the following described commodity was weighed, measured, or counted by a weighmaster, whose segnature is on this certificate, who is a recognized authority of accuracy, as prescribed by Chapter 7 (continenancy with Section 12700) of Division 5 of the Celifornia Business on the Professiona Code, administered by the Division of Measurement Standards of the Celifornia Department of Food and Agriculture.

Accepted by:

WAINING THE PRODUCT CONTAINS A CHEMOAL KNOWN TO THE STATE OF CALIFORNIA TO CAUSE CANCER, BIRTH DEFECTS OR OTHER REPRODUCTIVE HARM WARNINS, THIS PRODUCT CONTAINS CRYSTALLINE OIL DA KUMATTZI, CRYSTALLINE SILICA IS A COMMON NATURALLY OCCUPINO MINERAL FOUND IN DAND AND ROOK PROLORISED AND REDICTION PRIVATED SILICA DUST MAY CAUGE RESPIRATORY AND OTHER HEALTH PROBLEMS INCLUDING LINES DISSASS, SULCOSES AND CANCER, WHICH MAY RESULT IN FERMANRYT INJURY OR DOATS BE BURNED OF THE WARNING OF MAY DESILIT THE PERMANRYT INJURY OR DOATS BE BURNED HEALTH PROPERTY OF THE DI SHEETS

GRAINTE CONSTRUCTION COMPANY SINCE

COPY

Ticket No.

34820999

Tons

99.04

0.00

1,376,94

North State St. Hot Plant 4201 North State St Ukish CA 95449

(707)467-4182

8/12/2008

Freight

7:11:38AM

Customer. Order ID:

City of Uklah 202076

N08081

Job/PO# :

ALICE ST.

Vehicle: 15187 OTTY OF UKIAH License: E088645 | |

Carrier

Product : 2020-COM-B 12.5MM COMMERCIAL MIX TYPE B

	CHIE TE. STATE	ON WERCHAL WIX I Y
	Pounds	Metric Tons
Gross	47.520	
Tare	20,980	
Net	26,540	12.04

3

Comments:

Location:

100-3110-690001.8037

Scale FOB: FICK-UP

13.27 This Load: 13.27 Ton Load No:

Weighmaster: Granite Construction Company

Deputy:

DUANE MORLAN

UnitPrice

86.30

Shipped: 26.43 TOn Net Price 1,277.90 Other Charges; 0.00 Tax

WEIGHMASTER CERTIFICATE

THIS IS TO CERTIFY that the following described commodity was weighed, measured, or counted by a weighmacter, whose signature is on this partificate, who is a repositized authority of securacy, as prescribed by Chapter 7 (commencing with Section 12700) of Division 5 of the California Business and Professions Code, administered by the Omision of Measurement Standards of the California Department of Food and

Accepted by:

WARNING: THE PRODUCT CONTAINS A CHEMICAL INIONIN TO THE STATE OF CALFORNIA TO GAJOS BANCER, BRITINGSFECTS OR OTHER REPRODUCTIVE MARK

WARRING: THE PRODUCT CONTINUES CHOST ALL MESTICA CONTROLLED AND ADDRESS OF BRIDGING FORTH BOTTON ON A PRODUCT OF A PRODUCT

p.16 925 957-1800 Oct 21 08 10:47a CIFAC 00-63-00 raiot GLIX OF ORTHO : (M/Gh/sh/Mg HOKET NO 34821074 UUT 1 LITTE I C ate St. Fot Plant 8/12/2008 8:13;17AM CONSTRUCTION 4201 worth State 6t COMPANY ME Uklah,CA 95482 (707)467-4182 Vehicle: 15044 City of Ukish Customer: City of Ukiah 202076 License: 10261371 | Carrier. N08081 Order ID: Product : 2020-COM-8 12.5MM COMMERCIAL MIX TYPE B Job/PO# : Pounds 47,220 20,620 * Tons Metric Tons ALICE ST. UKIAH Location: Gross Tare Net 13.30 12.07 26,600 150-3110-690-001.8037. 3 * Predetermined Tare Scale: Comments: This Load: 13.30 Ton FOB: PICK-LIP Load No: 39.73 Ton Shipped: Weighmaster: Granite Construction Company Net Price 1,280.79 **UnitPrice** 96.30 DUANE MORLAN Deputy: 0.00 Other Charges: 99.26 Tax 0.00 Freight 1,280,05 WEIGHMASTER CERTIFICATE Total THIS IS TO CERTIFY that the following described commodity was weighed, measured, or edunted by a weighnester, whose signature is on this cartificate, who is a recognized authority of accuracy, as prescribed by Chapter 7 (commencing with section 12700) of Division 5 of the Celifornia Business and Professions Code, administered by the Division of Measurement Standards of the California Department of Pood and Accepted by: DOUGT CONTINUE A CHEMICAL KNOWN TO THE STATE OF CALIFORNIA TO DAUGE CANCER, DIATH DEFECTO OR OTHER REPRODUCTIVE HARM WARRING, THIS PEDBUCT COMMING CRYSTALAIRE BUCKGUARTEL CRYSTALLINE SILICA IS A COMMON NATURALLY COCURING LINGRAL FOUND IN SAND AND ROCK PROLONGED AND REPORT OF CRYSTALLINE BLICA CHIST MAY CAUSE RESPIRATORY AND CHISH HALLIN PROBLEMS BULLONIG LUNG DESUSS. SULCOUS AND CANCER WINCH HAV RESLLY IN PERMANENT INJURY DI USING OR HANDLING THIS PRODUCT REND THE MATERIAL SAFETY DATA SHEET FOR MOSE DETAILED PROTING HAVE CHISH COMMOTION ON APPROPRIATE RESPIRATORY PROTECTION XVAILABLE AT WAY GRAFFECONSTRUCTION COMINGUES OR BY CONTACTING YOUR LOCAL OFFICE. COPY 34821020 Ticket No GRAINTE North State St, Hot Plant 8:32:56AM 8/12/2008 CONSTRUCTION 4201 North State St Ukiah,CA 95482 COMPANY SINCE (707)467-4182 City of Ukinh 202076 Vehicle: 16725 CITY OF UKIAH Customer: License: 1165721 | | N08081 Carrier Order ID: Product : 2020-COM-B 12.5MM COMMERCIAL MIX TYPE B Job/PO# : Pounds 33,220 Metric Tons Tons ALICE ST. Location: Gross Tare 8.47 9.34 18,680 180-3110-690-001-8037 Scale: This Load: 9.34 Ton

FOB: PICK-UP Load No:

Shipped: 49.07 Ton Weighmaster: Granite Construction Company UnitPrice Net Price 899.44 98.30 Deputy: **DUANE MORLAN** Other Charges: 0.00 69.71 Freight 0.00-WEIGHMASTER CERTIFICATE Total 969.15

THIS IS TO CERTIFY that the following described commodity was weighed, measured, or counted by a weighwaster, whose signalure is on this certificate, who is a recognized authority of accuracy, as prescribed by thatter? (commencing with Section 12700) of Division 5 of the California Business and Professions Code, administrated by the Division of Measurement Standards of the California Department of Food and Accepted by:

WARNING: THIS PRODUCT CONTAINS A CHEMICAL KNOWN TO THE STATE OF CAUFORNIA TO CAUSE GANCER, BETTH DEFECTS OR OTHER REPR MARINNO THO PRODUCT CONTAINS CRYSTALLING BUCACULART), CRYSTALLING BUCACULART,

100-310-690-001-8037

Scale: 3 FOB: PICK-UP

12,80 * Predetermined Tare This Load; 14.11 Ton

14.11

Load No: Shipped: 76.32 Ton UnitPrice 96.30 **Net Price** 1,358.79 Other Charges: Tex 0.00 105.31 0.00 Freight 1,464.10 Total

WEIGHMASTER CERTIFICATE

Weighmaster: Granite Construction Company

DUANE MORLAN

Comments:

Deputy:

THIS IS TO CERTIFY the following described commodity was weighed, measured, or counted by a weightnester, whose segnature is on this cardicate, who is a neceptable suffronty of accuracy, as prescribed by Chapter 7 (commanding with Section 12700) of Division 5 of the Certamia Business and Professions Code, adminishment by the Division of Measurement Standards of the California Department of Food and Agriculture.

Accepted by:

WATHING: THE PRODUCT CONTAINS A CHEMICAL KNOWN TO THE STATE OF CAUPORMA TO CAUBE CANCER, SIRTH BESIGTS OF CHIER REPRODUCTIVE HARM

: 7874636284

925 957-1800

p.14

88-29-88 15:87 Ticket No. rg: 6/10

NOT ate St. Hot Plant 4201 North State St

Ukinn, CA 95482 (707)467-4182

8/12/2008

34821034 9:28:28AM

Customer:

Order ID:

Job/PO#:

Location:

LIPTIM HIL Fax sent by

CONSTRUCTION COMPANY SINCE 1922

City of Ukiah 202076

ALICE ST. UKIAH

N08081

Vehicle: 16725 CITY OF UKIAH

License: 1165721 | |

Carrier:

CITY OF URIAH

COPY

Product: 2020-COM-B 12.5MM COMMERCIAL MIX TYPE B

Gross		Pounds 30,720	Metric Tons	<u>Tons</u>
Tare Net		14,540 * 16,180	7.34	8.09
	Scale:	3 * Pred	etermined Tare	

Comments: 100-340-620-00(.8037

This Load: FOB: PICK-UP Load No:

Weighmaster: Granite Construction Company

Deputy: **DUANE MORLAN** UnitPrice

Shipped: 96,30

84.41 Ton Net Price 779.07 0.00 60.38

8.09 Ton

Other Charges: Tax Freight 0.00 Total 839.45

WEIGHWASTER CERTIFICATE

THIS IS TO CERTIFY that the following described commodify was weighed, measured, or counted by a weightmaster, whose sunature is on this certificate, who is a recognized authority of accuracy, as prescribed by Chapter 7 (commencing with Section 12700) of Dwatert 5 of the Cartenia Business and Professions Gode, administered by the Dwatert of Measurement Standards of the California Department of Food and

Accepted by:

warning the product contains a chonical known to the state of dalforma to cauge cancel berth defects or other reproductive harm WARNING: THE PRODUCT CONTAINS CRYSTALLING SUCK-DUARTS, CETSTALLING SUICA IS A COMMON NATURALLY OCCURRING SINGERA. FOUND IN BAND AND IN OF CRYSTALLING SUCKS DUST HAY DAIZE REBRIATORY AND OTHER HEALTH PROBLEMS INCLUDING LING CREASE, BULCOSIS AND CANCER WHICH MAY ARBU USING OR HANDUNG THE PRODUCT REND THE MATERIAL ARRETY DAYS ANGET FOR MORE OSTAILED INFORMATION MECLIDING INFORMATION ON APPROPRIATE AVAILABLE AT WAWN GRAWTIEGONSTRUCTION COMMISCS OR BY CONTACTING YOUR COZIL OFFICE.

COPY

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ŧ CU		RUCTION
4	1164	TINCE
	MP	

North State St. Hot Plant 4201 North State St Uklah,CA 85482 (707)467-4182

Ticket No

34821042

0.00

99.49

1,383.17

0.00

8/12/2008

9:51:DOAM

Customer:

City of Uklah 202076

Order ID: Job/PO# :

Location:

Députy:

N08081

ALICE ST.

Weighmaster: Granite Construction Company

DUANE MORLAN

License: 1028137 | | Carrier:

Vehicle: 15044 City of Ukiah

Product : 2020-GOW-B 12.5MM COMMERCIAL MIX TYPE B

96.30

47,280		100
00 000 4		
26,650	12.09	13.33
	26,660	20,620 * 26,660 12,09 3 * Predetermined Tare

Comments: 100-310-620-001-8037

FOS: PICK-UP

* Predetermined Tare

Other Charges:

Tax

Freight

Total

13.33 Ton This Load: Load No: Shipped: 97.74 Ton Net Price 1,283,68

WEIGHMASTER CERTIFICATE

THIS IS TO CERTIFY that the following described commodity was weighed, measured, or counted by a weightmaster, whose signature is on this certificate, who is a recognized authority of recurricy, as prescribed by Chapter 7 (commencing with Section 12700) of Division 5 of the California Business and Professions Code, administrated by the Division of Measurement Standards of the California Department of Food and

Accepted by:

UnitPrice

warking this product contains a chembral known to the state of cauforina to cause cander, birth defects on other reproductive marks warring: This product contains drystalums suca (cvartz), crystalling silica is a common naturally occuring inneral pound in band and rock projunced and r De crystalling silica dust may cause resperatory and other neath proglems, projuding lung deserts sucodes and ender, which may result in permanent inaum using or handling the Badduct read the material smeet for health proglems detailed in culturing information on appropriate abspiratory protect and all than the contained of the material smeet for health special differs. Fax sent by uriru b i c 925 957-1800

p.13

CITA OF DRIBH

No State St. Hot Plant

420 . . onth State St

85-63-88 TO.86

rg: (/18

LICKEL NO 8/12/2008

34821043 10:00:49AM

COMPANY SINCE Ukieh,CA 93482

(707)487-4182

City of Ukiah 202076

Order ID: Job/PO# :

N08081

CONSTRUCTION

ALICE ST.

Comments:

Location:

Customer.

1003110-680-001-8037

Vehicle: 15167 CITY OF UKIAH License: 2088645 | |

Carrier:

Product : 2020-COM-B 12.5MM COMMERCIAL MIX TYPE B

Pounds 49,140 20,980 28,160 Metric Tons Tons Gross Tare Net 12 77 14.08

Scale: 3 • Predetermined Tare

FOB: PICK-UP This Load: 14.08 Ton Load No-Shipped: 111.82 Ton Net Price

Weighmaster: Granite Construction Company DUANE MORLAN

Deputy:

UnitPrice

96,30

1,355.90 0.00

Other Charges: Tax 105.08 Freight 0.00 Total 1,460.98

WEIGHMASTER CERTIFICATE

THIS IS TO CERTIFY that the following described commodity was weighed, measured, or counted by a weighmaster, whose signature is on this certificate, who is a recognized suthority of securely, as prescribed by Chapter 7 (commencing with Socilon 12760) of Division 5 of the California Business and Professions Code, administered by the Division of Measurement Standards of the California Department of Food and Agriculture.

Accepted by:

warning: This product contains a chemical known to the syste or caurodina to cause cancer orth defects or giver reproductive harm.

ING PRODUCT CONTAINS CHYCTALLING SUICA CUARTZ, CRYSTALLING STUCA IS A COCKION NATURALLY OCCURRING MINESAL FOLICI III SAND AND ROCK PROLONGED AND REPEATED BRIGATH.
ING BL.CA JUST MAY CAUSE RESPIRATORY AND CHIEFE MELLTH PROBLICHING UMB DETACT, DE ICOS AND CHICRIC, MICH MAY REBUT THE PERMANENT NUCHY OR OGATH, ORDING HIS TOROULT RECOURT HE MATERIA, SHAPEY DATA SHEEP FOR MORE DETACED SHOPMAN HICH MAY REPORT THE MATERIA, SHAPEY DATA SHEEP FOR MORE DETACED SHOPMAN HICH MICHIGAN PROPRIETE PERMANDRY PROTECTION MEDIC SHEEP AND MAY RECOURT TOWN AND SHEEP AND MAY RECOURT TOWN AND SHEEP AND MAY RECOURT TOWN AND SHEEP AND MAY RECOURT TOWN AND SHEEP AND MAY RECOURT TOWN AND SHEEP AND MAY RECOURT TOWN AND SHEEP AND MAY RECOURT TOWN AND SHEEP AND MAY RECOURT TOWN AND SHEEP

GRAINTE CONSTRUCTION COMPANY SEC

COPY

North State St. Hot Plant 4201 North State St Ukish.CA 95482

8/12/2008

Ticket No 34821046 10:07:47AM

(707)467-4182 Customer:

City of Uklah 202078

Order ID: Job/PO#: Location:

N08081

ALICE ST.

UKIAH

Carrier.

Product : 2020-COM-B 12.5MM COMMERCIAL MIX TYPE B

This Load:

Pounds 30,600 Metric Tons Gross Tare Net 16.080

Vehicle: 18725 CITY OF UKIAH License: 1165721 | |

Scale:

FOB: PICK-UP

7.28

8.03 3 * Predetermined Tare

Tons

Weighmaster: Granite Construction Company

Deputy:

DUANE MORLAN

UnitPrice

96.30

8.03 Ton LOED NO 10 Shipped: 119.85 Ton

Net Price 773.29 Other Charges: 0.00 Tax 59.93 Freight 0.00 Total 833,22

WEIGHMASTER CERTIFICATE

Comments: 100-3100-650-001-8037

THIS IS TO CERTIFY that the following described commodity was weighted, measured or counted by a weighmaster, whose signature is on this certificate, who is a recognize authority of securicy, as prescribed by Chapter 7 (commencing with Section 12700) of Christian 5 of the California Business and Professions Code, administered by the Division of Measurement Standards of the California Department of Food and

Accepted by:

nd: The product contains a chemical known to the state of California to Cause Cancer, Berth depects or other reproductive Harm

ARNING: THE PRODUCT CONTAINS GRYSTALLINE SUIGAGIANTS), CRYSTALLINE SUIGA IS A COMMON INSTRULT DOCUMEND BILLSTALL FOUND IN SAND AND ROCK PROLUNGED AND REPEATED BREATHING.
TORYSTALLINE SYLCA DUST UNY CAUSE RESPRATORY AND OTHER HEALTH PROBLEMS INDIVIDED LINES DICEASE, SIL COSS AND CANCER, UNIC A MAY RESULT IN PERMANENT MAD OTHER HEALTH PROBLEMS INFORMATION INCLUDING INFORMATION ON APPRICIPATION PROTECTION MIGHT STALLED WITH THE PROBLEMS AND CANCER UNIC A MAY RESULT IN PERMANENT MIGHT SHAPE OF THE PROBLEMS AND CANCER UNIC AND AND ROCK PROTECTION MIGHT SHAPE OF THE PROBLEMS AND AND ROCK PROTECTION MIGHT SHAPE OF THE PROBLEMS AND AND ROCK PROTECTION MIGHT SHAPE OF THE PROBLEMS AND AND ROCK PROBLEMS AN

925 957-1800

p.12

Oct 21 08 10:45a PAX SERT BY (019030404 **CONSTRUCTION** CONFIRM SINCE

Nort' ale St. Hot Plant 4201 th State St Ukiah,CA 95482 (707)487-4182

00-25-08 15:07 I ICKET NO

8/12/2008

34821052 10:33:05AM

Customer:

City of Ukish 202076

CIFAC

Order ID: Job/PO# :

Location:

N08081

ALICE ST. UKIAH

Vehicle: 15044 City of Ukiah License: 1026137 | |

Carrier:

Product : 2020-COM-B 12.5MM COMMERCIAL MIX TYPE B

Metric Tons Tons Gross 20,620 * Tare Net 12.95 14.28 3 * Predetermined Tare Scale:

FOB: PICK-UP

This Load: 14.28 Ton Load No: Shipped:

Weighmaster: Granite Construction Company

Deputy:

DUANE MORLAN

UnitPrice

96.30

134.13 Ton Net Price 1,375,18 Other Charges: Tax 0.00

106.57 Freight 0.00 Total 1,481.73

WEIGHMASTER CERTIFICATE

Comments: 100-3100-690-001-8037

THIS IS TO CERTIFY that the following described commodity was weighted, measured, or counted by a weightmaster, whose arginature is on this certificate, who is a recognized authority of accuracy, as prescribed by Chapter 7 (commencing with Section 12770) of Division 5 of the California Business and Fortessions Code, administrated by the Division of Measurement Standards of the California Department of Food and

Accepted by:

WARNING: THIS PRODUCT CONTARKS A CHEMICAL KNOWN TO THE STATE OF CALIFORNIA TO CAUSE CANCER, BRITA DEPECTA OR OTHER REPRODUCTIVE HARM.

NAMENING: THIS PRODUCT CONTAINS DRYSTALLINE SILICAGUARITA, CRYSTALLINE SILICA IS A COMMON NATURALLY DOCURING MINERAL FOUND IN SAND AND ROOK PROLUNG DE CRYSTALLINE SUIDA DUST MAY CAUGE RESPRATORY AND OTHER HEALTH PROBLEMS INCLUDING LLING DIREADS, GLACOGIS AND CAYCER, WHICH HAY RESULT IN PERMANSI SUNG OR HANCHING TION PRODUCT RES THE WATERIAL SAFETY DATA SMEET TON MORE DETAILED INFORMATION INFORMATION ON APPROPRIATE RESPIRATORY OF THE WAY OF THE WAY OF THE PROPRIATE RESPIRATORY OF THE WAY OF THE WAY OF THE PROPRIATE RESPIRATORY OF THE WAY OF THE WAY OF THE PROPRIATE RESPIRATORY OF THE WAY

COPY

GRHUTE CONSTRUCTION CONTINUE SINCE

North State St. Hot Plant 4201 North State St Ukiah,CA 95462

(707)467-4162

34821070 11:46:12AM

Tons

13.19

0:00

1,368.64

Customer:

City of Ukiah 202076

N08081

Order ID: Job/PO# : Location:

ALICE ST.

HADJU

Vehicle: 15044 City of Uklah License: 1026137 | [

Camer:

Product : 2020-COM-B 12.5MM COMMERCIAL MIX TYPE B

Ticket No

8/12/2008

Pounds 47,000 Metric Tons Gross Tare 20.620 Net 26,380 11.97 Scale: 3 * Predetermined Tare

Comments: 100-3110-690-00 (- 8037

FOB: PICK-UP

This Load: 13.19 Ton Load No: 12 Shipped: 147.32 Ton

Weighmaster: Granite Construction Company Deputy.

DUANE MORLAN

UnitPrice

Net Price 96,30 1,270.20 Other Charges: 0.00 Tax 98.44 Freight

Total

WEIGHMASTER CERTIFICATE

THIS IS TO CERTIFY that the following described commodity was weighed, measured, or counted by a weightnester, whose signature is on this certificate, who is a recognized cythority, or securacy, as prescribed by Chapter 7 (commencing with Section 12700) of Division 5 of the California Business and Professions Code, administered by the Polysion of Measurement Standards of the California Department of Food and

Accepted by:

an to the state of Cauporia to cause cancer. Bath defects on other reproductive harm.

WARRING: THE PROJECT CONTRING CRYSTAL ME SUCAL CHARTEL CRYSTALLINE SILES 19 A COMPONING TURALLY OF CUIDENT SHEETAL FOUND IN DAND AND ROCK PROJECTED AND REFEATED BREATHING OF CRYSTALLINE SILES, BUCK BUCK TOWN OF CRYSTALLINE SILES, BUCK THAT CAUSE RESPIRATORY FROM THE THAT PROJECT FOR THE SILES

p.11

925 957-1800 MH-49-NG 15:NG

rg: 9/10

ICKET NO

34827072

8/12/2008

11:49:17AM

COMPANY SINCE Customer.

CHANNE C

North ""rte St. Hot Plant 4201 , Stale St Ukieh,CA 95482

(707)467-4182

City of Ukiah 202076

Order ID: Job/PO#: N08081

Location;

ALICE ST.

License: E088645 | |

Carrier:

CUPT

Product : 2020-COM-B 12.5MM COMMERCIAL MIX TYPE B Metric Tons Gross Tare Net

3

96.30

Vehicle: 15167 CITY OF UKIAH

Pounds 47,220 20,980 26,240

11,90 * Predetermined Tare

13.12

Tons

Comments:

1003110.690.001. 8037

Weighmaster: Granite Construction Company

Deputy: **DUANE MORLAN** FOB: PICK-UP

Scale:

This Load: 13.12 Ton LOSG NO: Shipped: 150.44 Ton Net Price

1.263.46 Other Charges: 0.00 Tax 97.92 Freight 0.00 Total 1,381.38

WEIGHMASTER CERTIFICATE

THIS IS TO CERTIFY that the following described commodify was weighted, measured or counted by a weightnation, whose signature is on this confidents, who is a recombed sutherfly of contractly, as prescribed by Chapter 7 (commencing with Section 12700) of Division of the California Business and Professions Code, ediministrate by the Agriculture.

UnitPrice

Accepted by:

YEARNING: THIS PRODUCT CONTAINS A CHEMICAL KNOWN TO THE STATE OF CAUSORNIA TO CAUSE CANCER BIRTH DEFECTS OR OTHER REPRODUCTIVE HARM

WARTENG: THIS PRODUCT CONTAINS CRISTALLINE SILCA (CHARTZ), CHYSTALLINE SILCA IA COMACH INCIDICAL CHART IN COLLEGE OF CRISTALLINE SILCA DUST MAY CAUSE RESPIRATORY AND OTHER HEALT PROBLEMS RELIGIONS LINE OF CRISTALLINE SILCA DUST MAY CAUSE RESPIRATORY AND OTHER HEALT PROBLEMS RELIGIONS CHART SILCOSIS AND CANCER WHICH MAY RESILE" IN PERSANDER! IN LIBING OR HANDLING THE PROBLEMS OF T

GRANTE CONSTRUCTION COMPANY SINCE

COPY

North State St. Hot Plant 4201 North State St Uklah,CA 96462 (707)467-4182

.... Ticket No

34821075

Tons

B.14

0.00

60.75

0.00

844,63

8/12/2008

12:07:18PM

Customer:

City of Ukigh 202076 NQ8081

Order ID: Job/PO#:

Location:

ALICE ST.

Weighmaster: Granite Construction Company

DUANE MORLAN

Vehicle: 16725 CITY OF UKIAH License: 1165721 | |

Carrier:

Product : 2020-COM-B 12.5MM COMMERCIAL MIX TYPE B

Metric Tons Gross 30,820 14,540 Tare Net 16,280

Deputy:

Comments: 100-3110-680-001-8037

Scale: 3 FOB: PICK-UP

7.38 * Predetermined Tare

This Load: 8.14 Ton LOBE No. 14 Shipped: 188.58 Ton Net Price 783.88

96.30

Other Charges: Tax Freight

Total

WEIGHMASTER CERTIFICATE

THIS IS TO CERTIFY that the following described commodity was weighted, measured or counted by a weighmaster, whose signature is on this certificate, who is a recontized outputly of security; as prescribe by Chapter 7 (commencing with Section 12200) of Division 5 of the California Business and Professions Code, administerably the Agriculture.

Accepted by:

UnitPrice

Warning. This product contains a cheugal rughn to the state of California to Cause Candre, birth defects or other reproductive hard.

WARRING, THE PRODUCT COMPANS CRYSTALLINE SILEA (GUARTZ). CRYSTALLINE SILEA IN A COMMON INTERNALLY OCCIPIENT INVESTIGATION OF CRYSTALLINE SILEA (GUARTZ). CRYSTALLINE SILEA INTERNALLY OCCIPIENT INVESTIGATION OF CRYSTALLINE SILEA INTERNALLY OCCIPIENT INVESTIGATION OF CRYSTALLINE SILEA INTERNAL

837 Arnold Drive #200 Martinez, CA 94553 Phone: (800) 755-3354 Fax: (925) 957-1800 Email: <u>cifac@sbcglobal.net</u>

Construction Industry Force Account Council

Fax

To:	Jeanette Cosentino	From: Lynee Runyon
Fax:		Date: October 21, 2008
Phon	e:	Pages: 21 including cover
Re:	City of Ukiah	Gc

Per your request, please find the information for the City of Ukiah.

837 Amold Drive #200 Martinez, CA 94553 Phone: (800) 755-3354 Fax: (925) 957-1800 Email: cifac@sbcglobal.net





To:	Lee Howard	From: Cathryn Hilliard
Fax:	707-462-6944	Date: 10-10-08
Phone	e:	Pages: 3 including cover page
Re:	City of Ukiah	Ce

Dear Lee,

Please see attached copy of letter addressed to Eddie Bernacchi and mailed via certified mail today.

Thank you,

Cathryn



The UPS Store - #272 1155-C Arnold Dr. Martinez, CA 94553 (925) 372-7662

10/10/08 02:26 PM

We are the one stop for all your shipping, postal and business needs.

We offer all the services you need to keep your business going.

001	000007 (022) First Class Letter	TO	\$ 0.54
002	500180 (022) Certified Mail	T 0	\$ 5.40
003	500181 (022) Return Receipt	TO	\$ 4.40

SubTotal \$ 10.34 Total \$ 10.34

Cash \$ 20.34 Change \$ 10.00-

Receipt ID 82824262608855888338 003 Items CSH: Morgan Tran: 0099 Reg: 002

Thank you for visiting our store. Please come back again soon.

Whatever your business and personal needs, we are here to serve you.

837 Amold Drive #200 Martinez, CA 94553 Phone: (800) 755-3354 Fax: (925) 957-1800 Email: cifac@sbcgtobal.net

Construction Industry Force Account Council



To:	Mike Adams	From: Cathryn Hilliard
Fax:	916-327-3162	Date: 10-10-08
Phone:		Pages: 4 including cover page
Re:	City of Ukiah	Cc

Dear Mike,

Please see attached copies of letters mailed to:

Commissioner Eddie Bernacchi Hon. Douglas Crane, Mayor Gene Corthright

Thank you,

Cathryn

BY-LAWS OF CALIFORNIA UNIFORM PUBLIC CONSTRUCTION COST ACCOUNTING COMMISSION

under the Division of Accounting and Reporting of the Office of the State Controller, State of California and authorized per

The Uniform Public Construction Cost Accounting Act ("Act") of 1983 and as amended.

ARTICLE I ORGANIZATION

The name of the organization shall be California Uniform Public Construction Cost Accounting Commission (the "Commission").

ARTICLE II PURPOSES

The Commission is formed for the purposes and shall fulfill the responsibilities outlined in Article 2, Section 22017 - 22020 of the Act. The Commission shall further enforce the procedures outlined in the Act in Article 3, Sections 22030 – 22050. All notices, meetings and actions of the Commission shall be governed by the Bagley-Keene Open Meeting Act, Government Code Sections 11120-11132.

ARTICLE III MEMBERSHIP

Membership in the Commission shall be limited to the number of members of such qualifications and standing as is outlined in Article 2 – Section 22010 – 22014 of the Act. Members shall be referred to as Commissioners.

ARTICLE IV MEETINGS

The Commission shall meet no less than annually at which the next subsequent meeting date shall be set. If the meeting date is changed for any reason, it shall not be changed with less than two (2) weeks written notice to the Commissioners and the public by posting such change on the CUCCA's website and informing each Commissioner by mail, e-mail or telephone at the option of the State Controller's Office support staff. The Commission may meet more than once a year by a majority agreement of the Commissioners.

Meetings shall be held at a location as identified and provided by the State Controller's office and agreed to by the Commissioners.

The State Controller's Office support staff shall cause to be mailed or e-mailed to every member in good standing at his address as it appears in the membership roll book in this organization a notice telling the time and place of such meeting, a specific agenda, including a brief description of the items of business to be discussed in either open or closed session. In addition, notice in writing shall be provided to any person who requests notice in writing per Section 11125 of the Bagley Keene Open Meeting Act.

The presence of a majority of the members shall constitute a quorum and shall be necessary to conduct the business of this organization. A quorum as herein before set forth shall be required at any adjourned meeting.

Special meetings of this organization may be called by the Chairman when he deems it for the best interests of the organization. Notices of such meeting shall be mailed, e-mailed or provided telephonically to all members at their addresses, e-mails or telephone numbers as they appear in the membership roll book at least ten (10) days before the scheduled date set for such special meeting at the discretion of the State Controller's support staff. Such notice shall state the reasons that such meeting has been called, the business to be transacted at such meeting and by whom it was called. At the request of a majority of the members of the organization, the

1 CUCCAC Bylaws – Revised February 2009

Chairman shall cause a special meeting to be called but such request must be made in writing at least ten (10) days before the requested scheduled date.

No other business but that specified in the notice may be transacted at such special meeting without the unanimous consent of all present at such meeting.

ARTICLE V VOTING

At all meetings, including, if agreed by a majority as defined herein, for the election of officers, all votes shall be by voice. For election of officers, if not agreed upon to be by voice, ballots shall be provided and there shall not appear any place on such ballot that might tend to indicate the person who cast such ballot.

At any regular or special meeting, if a majority so requires, any question may be voted upon in the manner and style provided for election of officers.

At all votes by ballot the Chairman of such meeting shall, prior to the commencement of balloting, appoint a committee of three who shall act as "Inspectors of Election" and who shall, at the conclusion of such balloting, certify in writing to the Chairman the results and the certified copy shall be physically affixed in the minute book to the minutes of that meeting.

No inspector of election shall be a candidate for office or shall be personally interested in the question voted upon.

ARTICLE VI ORDER OF BUSINESS

- 1. Roll Call.
- 2. Introductions
- 3. Approval of the Minutes of the preceding meeting.
- 4. Commission Update
 - a. New Members
 - b. Funding Update
- 5. Public Comment
- 6. Staff Comments / Requests
 - a. Participating Agencies
 - i. New
 - ii. Withdrawing
 - b. Finance Report
 - c. Other Items
- 7. Reports of Officers
 - a. Chairman
 - b. Secretary
- 8. Committee Reports
- 9. Commissioner Comments / Request
- 10. Old and Unfinished Business.
- 11. New Business.
- 12. Next Meeting Date, Time & Location
- 13. Adjournment.

ARTICLE VII COMMISSIONERS

The business of this organization shall be managed by the Commissioners consisting of all members which also includes the officers of this organization.

The Commissioners shall have the control and management of the affairs and business of this organization. Such Commissioners shall only act in the name of the organization when it shall be regularly convened by its Chairman after due notice to all the Commissioners of such meeting.

A majority of the members of the Commissioners shall constitute a quorum.

Each Commissioner shall have one vote and such voting may not be done by proxy.

The Commissioners may make such rules and regulations covering its meetings as it may in its discretion determine necessary as long as such rules and regulations are in compliance with the Act.

Vacancies in the Commissioners shall be filled by the process outlined in the Act and in Article 3 herein.

The Commissioners shall select from one of their members a Chairman, Vice Chairman and Secretary/Treasurer and such other officers as the majority deems necessary to conduct the business of the Commission. Said officers shall serve for one (1) year or until they are removed for cause or retire, whichever is earlier. Officers may be elected for multiple years, not exceeding five (5) years in the same position.

A Commissioner may be removed when sufficient cause exists for such removal and a majority of the Commissioners vote to remove a commissioner. A majority of the then sitting Commissioners may entertain charges against any Commissioner. A Commissioner may be represented by counsel upon any removal hearing. The Commission shall adopt by majority vote such rules for this hearing as it may in its discretion consider necessary for the best interests of the organization.

ARTICLE VIII OFFICERS

The initial officers of the organization shall be as follows:

Chairman:

Vice Chairman:

Secretary/Treasurer:

The Chairman shall preside at all membership meetings.

He/She shall present at each annual meeting of the organization an annual report of the work of the organization.

He/She shall appoint all committee chairpersons, temporary or permanent after the Commission has voted by a majority to form a specific committee, temporary or permanent.

He/She shall see all books, reports and certificates required by law are properly kept or filed.

He/She shall be one of the officers who may, if required to do so or if not in conflict with the Act, sign the checks or drafts of the organization.

He/She shall have such powers as may be reasonably construed as belonging to the chief executive of any organization to the extent that such powers do not conflict with the powers granted to the State Controller under the Act.

The Vice Chairman shall in the event of the absence or inability of the Chairman to exercise his/her office become acting Chairman of the organization with all the rights, privileges and powers as if he/she had been the duly elected Chairman.

The Secretary/Treasurer shall comply with the following:

Submit to the Commission any communications which shall be addressed to him/her as Secretary of the organization.

Perform such duties as are reasonable and assigned by the Chairman

Review financial reports from the State Controller's Office assigned staff.

No officer shall for reason of his office be entitled to receive any salary or compensation, other than for expenses incurred on behalf of the organization which were approved prior to expenditure by a majority of the Commissioners.

ARTICLE IX COMMITTEES

All committees of this organization shall be appointed by the Commission and their term of office shall be for a period of one year or less if sooner terminated by the action of the Commission.

ARTICLE X - DELETED

ARTICLE XI AMENDMENTS

These By-Laws may be altered, amended, repealed or added to by an affirmative vote by a majority of the Commissioners.

Adopted by the Commissioners of the:

CALIFORNIA UNIFORM PUBLIC CONSTRUCTION COST ACCOUNTING COMMISSION

ON:	_
Commissioners:	
	Printed Name:
	Printed Name:
	Printed Name:
	Printed Name:
	Printed Name:
	Printed Name:
	Printed Name:
	Printed Name:

4CUCCAC Bylaws – Revised February 2009

	Printed Name:
	Printed Name:
	Printed Name:
	Printed Name:
	Printed Name:
Ex-Officio Members:	
	Printed Name:
× ×	

Proposal for Administrative Dues from Member Entities - CUCCAC

Caveat:

Implementation of any Administrative Fee or Dues provision for member entities appears to require a legislative act.

Initial Recommendation:

Recommend legal review to confirm there is no method for allowing the CUCCAC to implement a fee or dues in some manner without legislative action.

Proposed Process:

- Establish annual anticipated costs/budget
- Review and categorize participating agencies/entities
- Establish dues/fee structure based on both category and size of participating agencies/entities
- Establish annual anticipated revenues
- Propose for Commission Approval
- Communicate with participating agencies/entities to gain support.
- Take steps required to implement (legislative or otherwise)

Process Details:

Establish Costs/Budget -

- 1. Establish budget for active review of issues brought to the attention of the Commission
- 2. Establish budget for meetings, communications, audits, reviews and other actions anticipated and/or required by the Commission
- 3. Establish budget for communications that are either required by the Act or desired by the Commission to continue increasing participation and membership on the part of qualifying agencies and entities.
- 4. Establish reasonable allowance for unanticipated costs.

Review & Categorize Participating Agencies/Entities -Establish Dues/Fee Structure

- 1. Participating agencies comprise many different types and sizes. Participating agencies/entities need to organized in an objective and logical (easily understood) manner. Special consideration needs to be paid to agencies/entities who are financially strapped because of their size or type.
- 2. Any dues/fees structure must consider these characteristics
- 3. Fees/dues should be structured to be nominal and not a barrier to entry or participation. Dues/fees are likely to range from \$100 \$500 annually.

Propose for Commission Approval - Gain Participating Agencies/Entities Support

- One the budgets for costs and revenues are set and the dues/fees structure is determined by the task force
 a full public presentation needs to be made to the Commission and all questions, objections, challenges
 or concerns answered.
- 2. Assuming approval, a communication with participating agencies/entities establishing the support for the dues/fees structure, how it was established and the goals for implementation needs to be implemented. Participating agency/entity support is important, not only for ultimate approval if legislation is required, but also to keep participating agencies/entities as members and to continue to build participation throughout the State.

Implementation -

- 1. Steps required here will depend on the outcome of the legal analysis performed at the beginning of this initiative.
- 2. If legislation is required, which is likely, the appropriate individuals and process should be engaged timely to reduce any additional lost time in implementing the plan.
- 3. If legislation is not required (unlikely), implementation should take place after the successful completion of all earlier steps in the process.

ON CUCCAC LETTERHEAD SAMPLE DRAFT LETTER TO PUBLIC AGENCIES THAT ARE SIGNATORY TO CUCCAC

First Name, Last Name, Title
Jurisdiction
Address 1
Address 2
City, State Zip

Dear:

Date

SUBJECT: REQUEST FOR YOUR SUPPORT FOR THE CALIFORNIA UNIFORM

PUBLIC CONSTRUCTION COST ACCOUNTING COMMISSION

(CUCCAC)

Dear First Name:

Congratulations! As a CUCCAC signatory agency, the City of _____ [County of _____] has already experienced some of the benefits of membership such as; a higher force account limit and bidding threshold, and the use of a Cost Accounting Procedures Manual that includes a checklist to help you to expeditiously solicit bids, determine when to use force account or when to use your own employees to accomplish your necessary projects. You also have access to a Commission that is fairly balanced between public and private sector representatives of the public works construction industry, and can, hopefully, settle accounting disputes and keep both sides out of court. The Commission also makes recommendations to the State Controller Office to raise the force account limits and bidding thresholds as needed and just a few years ago, we were able to increase the formal bidding threshold from \$75,000 to \$100,000 --- without legislation.

As current Chair of the Commission, I am now asking you to join me, and the City of Vacaville, in supporting CUCCAC with a contribution of \$150 [per year?]. This contribution strengthens the Commissions ability to ensure the even-handed application of the California Uniform Public Construction Cost Accounting Act as intended more than 21 years ago.

Since its creation by the Legislature in 1983, except for the initial start-up costs, there has been no source of funding for the Act. All of the Commissioners have volunteered their time and haven't received travel expense reimbursement or per diem. The funds we did receive were from individual Commission members. Commissioners did this gladly, but

ON CUCCAC LETTERHEAD SAMPLE DRAFT LETTER TO CONTRACTORS' ASSOCIATIONS THAT ARE SIGNATORY TO CUCCAC (7-20-04)

Date

First Name, Last Name, Title Jurisdiction Address 1 Address 2 City, State Zip

Dear:

SUBJECT: REQUEST FOR YOUR SUPPORT FOR THE CALIFORNIA UNIFORM PUBLIC CONSTRUCTION COST ACCOUNTING COMMISSION (CUCCAC)

Dear First Name:

As a current Commissioner on California Uniform Construction Cost Accounting Commission (CUCCAC), I am asking you to join me on behalf of the Laborers Union and other Unions in supporting CUCCAC with a contribution of \$750. This contribution will strengthen the Commissions ability to ensure the even-handed application of the California Uniform Public Construction Cost Accounting Act as intended when it was enacted in 1983 --- more than 21 years ago.

Our Union and others through their signatory contractors have experienced the benefits as a result of past CUCCAC action. For example, the Commission created the Cost Accounting Procedures Manual that sets the limits for soliciting bids and mandates how participating local governments, special districts, and school districts use the Public Contract Code. It defines the difference between maintenance and new construction, including rules that limit their use of force account or day labor to undertake public works construction and major maintenance that contractors should be doing.

The 14-member Commission is structured to provide a fair balance between private and public sector representatives of the public works construction industry. There are six industry representatives of which two seats are held by labor. This Commission can, and does, intervene or assists in settling cost accounting disputes between industry and government representatives in order to keep both sides out of court. The Commission also makes recommendations

to the State Controller's Office to determine force account limits and bidding thresholds as needed. Just a few years ago, while the public sector was able to increase the formal bidding threshold from \$75,000 to \$100,000, we were able to hold the lower limits at \$25,000 --- providing more opportunities for bidding.

Since its creation by the Legislature in 1983, except for the initial start-up costs, there has been no source of funding for the enforcement of the Act. All the Commissioners volunteer their time and do not receive travel expense or per diem reimbursement. We now need your support in order to continue to provide your signatory contractors and hopefully your members with valuable services, such as:

- 1) updating the Cost Accounting Manual;
- 2) conducting cost accounting reviews;
- 3) hiring independent accounting consultants as complaints are filed;
- 4) maintaining a website for easy access to the rules;
- 5) working with the Legislature; and
- 6) periodically reviewing force account and bidding rules to ensure that they are relevant and keeping pace with today's industry demands.

Please help us by making your check payable to the "State of California" and note in the memo portion "for CUCCAC."

Send your contribution to:

State Controllers Office Division of Accounting & Reporting 3301 C Street, Suite 500 Sacramento, CA 95816

Attn: Bob Stonehouse

Sincerely,

Dennis Carpenter, Commissioner

cc: Dale Pfeiffer, Chairman, CUCCAC Bob Stonehouse, SCO

ON CUCCAC LETTERHEAD SAMPLE DRAFT LETTER TO CONTRACTORS' ASSOCIATIONS THAT ARE SIGNATORY TO CUCCAC (7-20-04)

Date

First Name, Last Name, Title Jurisdiction Address 1 Address 2 City, State Zip

Dear:

SUBJECT: REQUEST FOR YOUR SUPPORT FOR THE CALIFORNIA UNIFORM PUBLIC CONSTRUCTION COST ACCOUNTING COMMISSION (CUCCAC)

Dear First Name:

As a current member and past Chairman of the Commission, I am asking you to join me on behalf of the Public Works Construction Contractors in supporting CUCCAC with a contribution of \$_____. This contribution strengthens the Commissions ability to ensure the even-handed application of the California Uniform Public Construction Cost Accounting Act as intended when it was enacted in 1983 --- more than 21 years ago.

Our industry has already experienced some of the benefits of membership such as; the creation of the Cost Accounting Procedures Manual that mandates local governments use of the Public Contract Code and requires them to solicit bids. It includes rules that limit their use of force account or day labor to undertake public works construction and major maintenance that contractors should be doing.

You also have access to a Commission that is fairly balanced between private and public sector representatives of the public works construction industry, and who can, hopefully, settle accounting disputes keeping both sides out of court. The Commission also makes recommendations to the State Controller to determine force account limits and bidding thresholds as needed. Just a few years ago, while the public sector was able to increase the formal bidding threshold from \$75,000 to \$100,000, we were able to hold the lower limits at \$25,000 --- providing more opportunities for bidding.

Since its creation by the Legislature in 1983, except for the initial start-up costs, there has been no source of funding for the Act. All of the Commissioners have volunteered their time and haven't received travel expense reimbursement or per diem. The funds we did receive were from individual Commission members. Commissioners did this gladly, but we now need your support in order to continue to provide you with valuable services. These services include updating the Cost Accounting Manual, conducting cost accounting reviews, hiring independent accounting consultants as complaints are filed, maintaining a website for easy access to the rules, working with the legislature, and periodically reviewing force account and bidding rules to ensure that they are relevant and keeping pace with today's industry demands.

Please help us by making your check payable to the "State of California" and note in the memo portion "for CUCCAC."

Send your contribution to:
State Controllers Office
Division of Accounting & Reporting
3301 C Street, Suite 500
Sacramento, CA 95816

Attn: Bob Stonehouse

Sincerely,

(Northern California Associations): David A. M^cCosker, Commissioner 2001 Chair, CUCCAC

(Southern California Associations): Richard S. Greenberg CFO, C.A. Rasmussen, Inc. Commissioner, CUCCAC

(Both): Dale Pfeiffer Director of Public Works City of Vacaville Chair, CUCCAC we now need your support in order to continue to provide you with valuable services. These services include updating the Cost Accounting Manual, conducting cost accounting reviews, hiring independent accounting consultants as complaints are filed, maintaining a website for easy access to the rules, working with the Legislature, and periodically reviewing force account and bidding rules to ensure that they are relevant and keeping pace with today's industry demands.

Please help us by making your check payable to the "State of California" and note in the memo portion "for CUCCAC."

Send your contribution to:

State Controllers Office Division of Accounting and Reporting 3301 C Street, Suite 500 Sacramento, CA 95816

Attn: Bob Stonehouse

Your \$150 contribution will help us help your jurisdiction.

Sincerely,

Dale Pfeiffer Chair, CUCCAC Director of Public Works, City of Vacaville Immediate Past President, League of California Cities' Public Works Department

January 23, 2009

Memorandum

To: Guiselle Carreon
FROM: Paula C. P. de Sousa

RE: Use of the Lease-Lease Back Construction Delivery Methods by School

Districts Under the Uniform Public Construction Cost Accounting Act

Pursuant to the Education Code and the Public Contract Code, School Districts may properly use LLB as a method of contracting despite having opted into the Uniform Public Construction Cost Accounting Act.

DISCUSSION

1. Public Contract Code.

A public agency which has, by resolution, elected to become subject to the Uniform Construction Cost Accounting procedures set forth in Public Contract Code section 22010 et seq., may utilize the bidding procedures set forth in Public Contract Code section 22030 when contracting for "maintenance work," or any public project as defined. Public contract code section 22030 states:

This article applies only to a public agency whose governing board has by resolution elected to become subject to the uniform construction cost accounting procedures set forth in Article 2 (commencing with Section 22010) and which has notified the Controller of that election. In the event of a conflict with any other provision of law relative to bidding procedures, this article shall apply to any public agency which has adopted a resolution and so notified the Controller. [emphasis added]

The Act's cost accounting standards and alternative bid methods are intended to promote uniformity of cost accounting standards and bidding procedures on construction, maintenance, and other work projects performed or contracted by public entities in California (Pub. Contract Code, § 22001). Local agencies that elect to become subject to the uniform construction cost accounting procedures become eligible to use the alternative bidding methods (Pub. Contract Code, § 22003 et seq.)

Under the alternative methods, projects of \$30,000 or less may be performed by the employees of a public agency by force account, by negotiated contract, or by purchase order (Pub. Contract Code, § 22032(a)). Projects of \$125,000 or less may be let to contract by informal procedures. (Pub. Contract Code, §§ 22032(b)), 22034.) . Generally, projects of more than \$125,000 must be let by formal bidding procedures. (Pub. Contract Code, § 22032(c).

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2. Education Code.

Education Code section 17406, establishing the LLB construction delivery method, provides an alternative procedure to public bidding. In pertinent part, Education Code section 17406(a) states:

Notwithstanding Section 17417, the governing board of a school district, without advertising for bids, may let, for a minimum rental of one dollar (\$1) a year, to any person, firm, or corporation any real property that belongs to the district if the instrument by which such property is let requires the lessee therein to construct on the demised premises, or provide for the construction thereon of, a building or buildings for the use of the school district during the term thereof, and provides that title to that building shall vest in the school district at the expiration of that term. The instrument may provide for the means or methods by which that title shall vest in the school district prior to the expiration of that term, and shall contain such other terms and conditions as the governing board may deem to be in the best interest of the school district.

3. Reconciling the Education Code and the Public Contract Code.

Pursuant to California's rules of statutory construction, "we look first to the words themselves" when determining the legislature's intent. (Golden State Homebuilding Assoc. v. City of Modesto (1994) 26 Cal.App.4th 601, 608). The statutory language is given its ordinary and everyday meaning, construed in the context of statutory scheme of which the statute is a part. (Vickco Ins. Services, Inc. v. Ohio Indemnity Company (1999) 70 Cal.App.4th 55, 62; Golden State Homebuilding Assoc., 26 Cal.App.4th at 608).

Public Contract Code section 22030 states, "[i]n the event of a conflict with any other provision of law <u>relative to bidding procedures</u>, this article shall apply to any public agency which has adopted a resolution and so notified the Controller." However, a plain reading of this statute clearly indicates that this language only applies to conflicts which involve bidding procedures and contracts which involve bidding. The statute makes no mention of "contracting" procedures, nor does it use any language which precludes a specific contracting method. In fact, the statute only uses the term "bidding procedures."

It seems logical that if the Legislature intended to prohibit certain contracting methods, the Legislature would not have limited the language contained in the statute to "bidding procedures." The LLB method of contracting does not involve "bidding procedures" or a competitively bid contract. By the plain language of Education Code section 17406, LLB contracts are let without advertising for bids or undertaking any other "bidding procedures." Because the LLB method of procuring contracts does not involve such bidding procedures, we believe that the Act does not conflict with or override the Education Code as it relates to the LLB method of procuring contracts.



TO: California Uniform Construction Cost Accounting Commission

FROM: Guiselle Carreon

SUBJECT: Force Account Limits

DATE: 02/02/2009

Public Contract Code Section 20114 authorizes school districts to use day labor. The Code reads as follows:

20114. (a) In each school district, the governing board may make repairs, alterations, additions, or painting, repainting, or decorating upon school buildings, repair or build apparatus or equipment, make improvements on the school grounds, erect new buildings, and perform maintenance as defined in Section 20115 by day labor, or by force account, whenever the total number of hours on the job does not exceed 350 hours. Moreover, in any school district having an average daily attendance of 35,000 or greater, the governing board may, in addition, make repairs to school buildings, grounds, apparatus, or equipment, including painting or repainting, and perform maintenance, as defined in Section 20115, by day labor or by force account whenever the total number of hours on the job does not exceed 750 hours, or when the cost of material does not exceed twenty-one thousand dollars (\$21,000).

(b) For purposes of this section, day labor shall include the use of maintenance personnel employed on a permanent or temporary basis.

This code does not include equipment, materials, supplies, or subcontractor contracts. However, it appears some interpret this Code intent that the 350 hours may not exceed \$15,000. The Code is not clear on this and many school districts do not interpret it this way.

Public Contract Code 22032 reads as follows:

22032. (a) Public projects of thirty thousand dollars (\$30,000) or less may be performed by the employees of a public agency by force account, by negotiated **contract**, or by purchase order.

Section II of the Cost Accounting Policies and Procedures Manual defines Force Account as: "A Force Account accurate for work performed on public projects using internal resources, including but not limited to labor, equipment, materials, supplies, and subcontracts of the public agency".

As a result, PCC 20114 may provide greater flexibility and higher dollar threshold than CUPCCAA. This conflicts with the Commission's statement that the program increases the force account limits.

ACCOUNTING PROCEDURES REVIEW

- I. Pursuant to the provisions of Public Contract Code Section 22042, the Commission has adopted the following Accounting Procedures Review, where an interested party presents evidence that the work undertaken by the public agency falls within any of the following categories:
 - A. It is to be performed by a public agency after rejection of all bids, claiming the work can be done less expensively by the public agency.
 - B. It exceeded the force account limit.
 - C. It has been improperly classified as maintenance.
- II. As used in the Accounting Procedures Review, "interested party" shall mean: a licensed contractor eligible to bid on the public project involved in the review; a labor organization whose members would be eligible to perform work on the public project if it were performed by contract; an association of licensed contractors and/or labor organizations; or a taxpayer of the public agency involved in the review.
- III. Request for Accounting Procedures Review
 - A. In those circumstances as set forth in section 1(A) above, a request for Commission review shall be in writing, sent to the Commission by certified or registered mail, postmarked no later than five business days from the date the public agency has rejected all bids.
 - B. In those circumstances set forth in section 1(B) or 1(C), a request for Commission review shall be in writing, sent to the Commission by certified or registered mail, postmarked no later than five business days from the date an interested party formally complains in writing to the public agency.
 - C. The address for purpose of notice herein is the: CALIFORNIA UNIFORM CONSTRUCTION COST ACCOUNTING COMMISSION, Office of the State Controller, Division of Accounting and Reporting, Local Government Policies Section, P.O. Box 942850, Sacramento, CA 94250.
 - D. Such written notice shall include the following information:
 - 1. The name, address, phone number of interested party as defined in (II) above, and person to be contacted presenting evidence.
 - 2. An indication that work undertaken by the public agency falls within one of the following categories:

- a. It is to be performed by a public agency after rejection of all bids, claiming the work can be done less expensively by the public agency.
- b. It exceeded the force account limits.
- c. It has been improperly classified as maintenance.
- 3. The name, address, and phone number of the Public Agency involved.

ACCOUNTING PROCEDURES REVIEW (CONTINUED)

- 4. The project name, location, or other project identification number.
- 5. The bid date and rejection date, if applicable.
- 6. The low bid dollar amount, if applicable.
- 7. The agency estimate, if available.
- 8. Other documentation supporting the request. If requestor is unable to obtain information from the participating agency, the request should so note that fact in their request and include an explanation of the circumstances. It should be noted that the statutory time limit to complete the account review begins as of the day the request is received receipt. Incomplete review requests may affect the ability of the Commission to render a timely decision.
- E. At the time it transmits its request to the Commission for review, the interested party shall mail a copy of the request by first class mail, postage prepaid, to the public agency involved.
- IV. Immediately upon receipt of a request for an account procedures review, the Chairman shall assign it to a work group consisting of two or more of the Commissioners.
 - A. The work group may contact either the interested party or the public agency involved for additional information and it may request a statement of the public agency's position with respect to the claim being set forth.

- B. The auditor or consultant shall present written findings and a decision recommendation within twenty calendar days of the date the request for review was received by the Commission.
- C. If the work group deems it is necessary, it may utilize the State Controller's audit division or a consultant deemed qualified for the purpose of this investigation. The auditor or consultant will conduct a thorough investigation of the facts surrounding the claim. This investigation may include any field work deemed necessary by the auditor or consultant. The auditor or consultant shall interview the public agency involved and submit a complete statement of the public agency's position as a part of the findings.
- V. The Commission shall review the findings of the work group and the report of the auditor or consultant, if utilized, and render its final decision within thirty (30) calendar days of the date on which the request was received by the Commission. A copy of the decision shall be mailed by first class mail, postage prepaid, to each Commission member, the interested party, and the public agency involved.
- VI. Decisions on accounting procedures reviews shall be collected and maintained at the offices of the Commission and shall be available for public inspection during regular working hours. Such decisions may be cited and relied upon by interested parties and public agencies in subsequent reviews.
- VII. Pursuant to Public Contract Code Section 22044.5 (AB 2372 Chapter 192 of the Statutes of 2006), if the Commission makes a finding(s) on three separate occasions within a 10-year period, the Commission shall notify the public agency of the finding(s) in writing by certified mail and the public agency shall not use the bidding procedures provided by the Act. For the purposes of these review procedures, one investigation resulting in at least one finding shall equate to one occasion.

ACCOUNTING PROCEDURES REVIEW

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- II. As used in the Accounting Procedures Review, "interested party" shall mean: a licensed contractor eligible to bid on the public project involved in the review; a labor organization whose members would be eligible to perform work on the public project if it were performed by contract; an association of licensed contractors and/or labor organizations; or a taxpayer of the public agency involved in the review.

III. Request for Accounting Procedures Review

- A. In those circumstances as set forth in section 1(A) above, a request for Commission review shall be in writing, sent to the Commission by certified or registered mail received by the Commission, postmarked not later than five business days from the date the public agency has rejected all bids.
- B. In those circumstances set forth in section 1(B) or 1(C), a request for Commission review shall be in writing, sent to the Commission by certified or registered mail, postmarked no later than five business days by letter received by the Commission not later than five calendar days from the date an interested party formally complains in writing to the public agency.
- C. The address for purpose of notice herein is the: CALIFORNIA UNIFORM CONSTRUCTION COST ACCOUNTING COMMISSION, Office of the State Controller, Division of Accounting and Reporting, Local Government Policies Section, P.O. Box 942850, Sacramento, CA 94250.
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ACCOUNTING PROCEDURES REVIEW (CONTINUED)

- 4. The Pproject name, location, or other project identification number.
- 5. The Bbid date and rejection date, if applicable.
- 6. The Llow bid dollar amount, if applicable.
- 7. The Aagency estimate, if available.
- 8. Other documentation supporting the request. If requestor is unable to obtain information from the participating agency, the request should so note that fact in their request and include an explanation of the circumstances. It should be noted that the statutory time limit to complete the account review begins as of the day the request is received receipt. Incomplete review requests may affect the ability of the Commission to render a timely decision. Other supporting information, if available.
- E. At the time it transmits its request to the Commission for review, the interested party shall mail a copy of the request by first class mail, postage prepaid, to the public agency involved.
- IV. The Commission shall approve and designate in writing the consultants available to investigate requests for accounting procedures review. Such consultants shall be prequalified as follows:
 - A. They shall submit resumes of experience to the Commission for prequalification.
 - B. Each applicant shall have at least five years of experience with, and be knowledgeable of, public works construction and/or accounting under contracts let by public agencies.
 - C. They shall submit their schedule of fees required to perform such service.
- IV. Immediately upon receipt of a request for an account procedures review, the Chairman shall assign it to Commission a work group consisting of to one two for more of the prequalified consultants Commissioners. for review.

- A. The consultant-The work group may will interview contact either the interested party or the public agency involved for additional information and it may/or request as a part of the findings a complete a statement of the public agency's position with respect to the claim being set forth. by the interested party, review being conducted.
- B. Upon the completion of the assessment, the commission will convene and decide whether to dismiss an account review request claim that did not show merit or proceed with a further extensive review. The auditor or consultant shall present written findings and a decision recommendation within twenty calendar days of the date the request for review was received by the Commission.

The consultant shall prepare written findings and a recommended decision within twenty (20) calendar days from the date the request for review was received by the Commission.

- D If the Commissionwork group deems it is necessary to conduct a further investigation, it may utilize the State Controller's audit division or a consultant deemed qualified for the purpose of this investigation. The auditor or consultant will conduct a thorough investigation review all of the facts surrounding the claim. This investigation may include any field work deemed necessary by the auditor or consultant. The auditor or consultant shallinformation, interview the public agency involved and submit a complete statement of the public agency's position as a part of the findings.
- V. The Commission may appoint a subcommittee consisting of at least three (3) members to meet and review the findings of fact and recommended decision of the consultant. The Commission shall review the findings of the work group and the report of the auditor or consultant, if utilized, and render its final decision within thirty (30) calendar days of the date on which the request was received by the Commission. A copy of the decision shall be mailed by first class mail, postage prepaid, to each Commission member, the interested party, and the public agency involved.
- VI. Decisions on accounting procedures reviews shall be collected and maintained at the offices of the Commission and shall be available for public inspection during regular working hours. Such decisions may be cited and relied upon by interested parties and public agencies in subsequent reviews.
- VII. Pursuant to Public Contract Code Section 22044.5 (AB 2372 Chapter 192 of the Statutes of 2006), if the Commission makes a finding(s) on three separate occasions within a 10-year period, the Commission shall notify the public agency of the finding(s) in writing by certified mail and the public agency shall not use the bidding procedures provided by the Act. For the purposes of these review procedures, one investigation resulting in at least one finding shall equate to one occasion.

