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Introduction

This publication contains the financial transactions of 93 special districts, 43 of which are transportation planning agencies (TPAs). Also included are other transportation-related agencies that have transit planning functions or the authority to expend locally raised sales tax revenues on transportation needs. County traffic authorities, county transportation commissions, county transportation authorities, service authorities for freeway emergencies, and selected others fall into this latter category. Data are also provided on local sales tax expenditures by special taxing authorities, activities for freeway emergencies, and agency long-term debt.

Senate Bill 498, Chapter 673, Statutes of 1987, requires the State Controller to report to the Legislature on Transportation Development Act (TDA) funds allocated by TPAs for street and road and transit operator purposes. The Transportation Development Act (TDA) provides two major sources of funding for public transportation, the Local Transportation Fund (LTF) and the State Transit Assistance Fund (STAF). Revenues deposited in the LTF are derived from the 1/4 cent of the 7.25 cent retail sales tax collected statewide. The 1/4 cent is returned by the California State Board of Equalization to each county based on the amount of tax collected in that county. Revenues deposited in the STAF are derived from statewide sales tax on gasoline and diesel fuel. This reporting requirement, contained in Public Utilities Code (PUC) Section 99406, is further detailed in California Code of Regulations (CCR) Section 6660. This publication also satisfies the financial reporting requirement for California special districts pursuant to Government Code Section 12463.1.

This report, together with the State Controller's *Transit Operators and Non-Transit Claimants Annual Report*, provides a comprehensive view of the TDA process. Additional related information is available in the *Streets and Roads Annual Report*, also published by the State Controller, and the *Transportation Development Act Statutes and California Code of Regulations* for 1998, published by the California State Department of Transportation.

TPAs are responsible for the development of regional transportation plans and for the implementation of the various TDA provisions. TPAs include agencies formed by special legislation, councils of governments, associations of governments, and local transportation commissions. In addition to TPAs there are also agencies that have some special transit or transportation function. These agencies include joint powers agencies, service authorities for freeway emergencies, and transportation corridor agencies. Often these special function agencies are associated with a TPA. The following paragraphs cite the California statutes under which each type of agency is established.

**Agencies
Allocating
TDA Funds**

Association of Governments (AOG) and Council of Governments (COG) are joint powers agencies created pursuant to Chapter 5 (commencing with Section 6500) of Division 7, Title 7, of the Government Code.

County Transportation Commissions (CTC) are created pursuant to Chapter 2 (commencing with Section 130050) of Division 12 of the Public Utilities Code.

Local Transportation Commissions (LTC) are created pursuant to Chapter 2 (commencing with Section 29535) of Division 3, Title 3, of the Government Code.

Transit Development Boards (TDB) are created pursuant to Chapter 2 (commencing with Section 120050) of Division 11 of the Public Utilities Code.

**Other
Transportation
Agencies**

Special authorities are created pursuant to Public Utilities Code Sections 130000 to 240000. Authorities are responsible for levying, collecting, and allocating sales and use tax monies used for transportation improvement programs.

Service Authorities for Freeway Emergencies (SAFEs) are created pursuant to Chapter 14 (commencing with Section 2550) of Division 3 of the Streets, and Highways Code, and Sections 242 1.5 and 9350.1 of the Vehicle Code. Funding for SAFEs is provided from an additional vehicle registration fee of up to \$1 per vehicle on vehicles registered within- the participating counties. These monies are apportioned to each SAFE by the California Department of Motor Vehicles.

Joint Powers Agencies (JPAs) are created pursuant to Government Code Section 6500. JPAs include Transportation Management Authorities, Congestion Management Agencies, and Transportation Corridor Agencies.

Abandoned Vehicle Authorities (AVAs) are created pursuant to Vehicle Code Section 22710. Funding for AVAs is provided by vehicle registration fees. An abandoned vehicle abatement program can only be implemented with the approval of the county and a majority of the cities in the county representing a majority of the incorporated population.

**Summary of
Financial
Transactions**

The tables in this publication are organized to provide information regarding the general activities of the agencies and conclude with the specific purposes for which agencies expended TDA or other monies. The combined revenues and expenditures for each agency are found in Table 1.

Tables 2 and 3 contain balance sheet statements and changes in fund balance, revenues, and expenditures for the LTF and STAF, respectively. The claimants of TDA funds are listed in Table 6. Local sales tax and SAFE expenditures are summarized in Tables 7 and 8, respectively.

Figure 1 illustrates the trend in funds distributed from sales and use tax for LTF purposes for fiscal years 1972-73 through 1997-98, and for STAF purposes for fiscal years 1979-80 through 1997-98. LTF revenue is allocated by the California State Board of Equalization. STAF revenue is allocated to TPAs, based on population and operator revenues, by the State Controller. The amount of LTF allocated for the 1997-98 fiscal year was \$870.6 million. The amount of STAF allocated for the same period was \$84.7 million.

Figure 1

LTF and STAF Funding Comparison

(Amounts in millions)

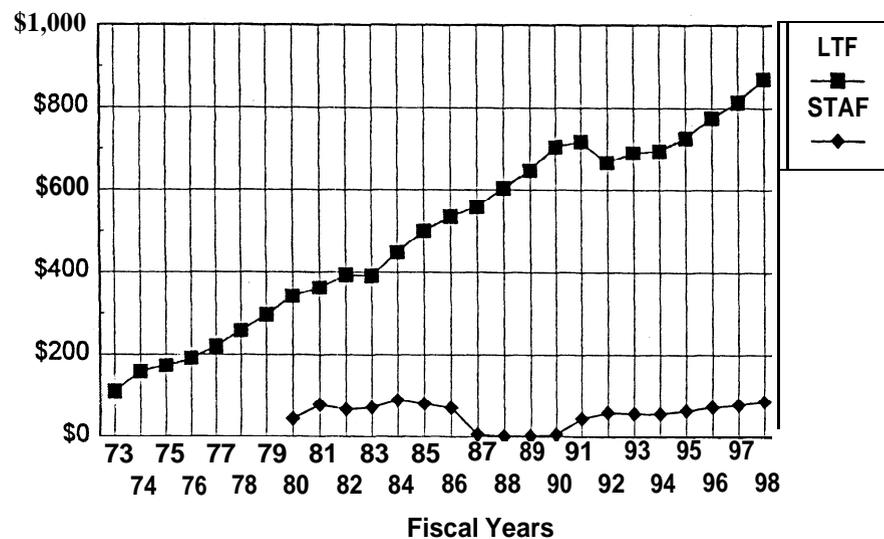


Figure 2 presents the statewide total of revenues, expenditures, and fund equity of all TPAs and related agencies for the 1997-98 fiscal year. It should be noted that for the past five years, expenditures have exceeded revenues for transportation planning agencies and special taxing authorities. However, primarily through the issuance of long-term debt, the combination of revenues and other sources has exceeded expenditures and other uses in all but one of the last five years. At the end of the 1997-98 fiscal year, TPAs had \$4.4 billion in fund equity.

Figure 2

**Transportation Planning Agencies and Special Taxing Authorities
Revenues and Expenditures**

(Amounts in thousands)

REVENUES	1997-98	1996-97	1995-96	1994-95	1993-94
Other Locally Funded Sales Tax	\$ 1,747,111	\$ 1,620,826	\$ 1,563,551	\$ 1,543,582	\$ 1,495,907
LTF	829,274	774,360	779,730	728,946	694,082
Federal Grants	460,471	482,975	751,732	370,476	250,977
Interest	263,067	272,038	299,614	232,230	235,477
Other/Miscellaneous	237,879	151,622	174,432	163,524	152,763
State Grants	94,443	125,716	134,765	266,223	162,383
Local Grants	26,445	96,953	63,183	36,101	85,335
STAF	97,361	61,336	72,246	62,950	54,128
LTF Allocation	52,205	53,867	64,071	46,714	52,470
Developer Fees	31,960	28,562	6,182	9,663	38,492
Vehicle Registration Fees	13,385	28,046	31,853	25,354	25,970
TDA Allocations Returned	4,301	5,691	4,143	1,074	6,594
Total Revenues	3,857,902	3,701,992	3,945,502	3,486,837	3,254,578
EXPENDITURES					
Capital Outlay	1,228,240	1,424,488	1,510,113	1,484,595	1,221,143
LTF Claimants, Planning, Administration	868,033	788,919	762,345	729,926	689,632
All Other	619,812	663,751	717,429	1,118,372	1,136,129
Debt Service Principal Payment	422,490	600,422	170,117	289,677	195,716
Services and Supplies	694,173	558,411	591,204	147,727	149,544
Interest	375,083	405,259	372,374	321,598	324,727
Salaries, Wages, Fringe Benefits	151,352	159,711	139,169	174,161	128,966
STAF Claimants	76,331	75,910	74,487	62,506	94,531
Fixed Assets	1,434	23,907	62,019	2,879	7,151
Depreciation	7,911	3,838	2,332	1,791	705
Total Expenditures	4,444,859	4,704,616	4,401,589	4,333,232	3,948,244
Excess (Deficiency) of Revenues Over (Under) Expenditures	(586,957)	(1,002,624)	(456,087)	(846,395)	(693,666)
OTHER SOURCES AND (USES)					
Long-Term Debt Proceeds	2,441,220	1,047,716	558,717	1,799,845	1,221,378
Operating Transfers In	975,230	749,635	640,037	829,913	1,266,972
Operating Transfers Out	(975,230)	(749,635)	(640,037)	(823,045)	(1,829,438)
Other Uses	(1,958,040)	(478,097)	(223,915)	(207,137)	(285,344)
Total Other Sources and (Uses)	483,180	569,619	334,802	1,599,576	373,568
Excess (Deficiency) of Revenue and Other Sources Over (Under) Expenditures and Other Uses	(103,777)	(433,005)	(121,285)	753,181	(320,098)
Equity, Beginning of Year	4,745,325	5,113,051	5,400,744	5,766,437	6,060,528
Prior Year Adjustments	(209,402)	65,279	(166,408)	(1,118,875)	26,007
Equity, End of Year	\$ 4,432,146	\$ 4,745,325	\$ 5,113,051	\$ 5,400,743	\$ 5,766,437

**LTF and STAF
Financial
Statements**

Figure 3 presents the statewide balance sheet and statement of revenues, expenditures, and changes in fund balance for the LTF and STAF. The income summary and balance sheet are basic financial statements that, when considered together, reveal the results of the economic events of a period of time. LTF monies made available to all claimants amounted to \$829.3 million. STAF monies made available to claimants by TPAs amounted to \$97.4 million. In each county, these funds are held by the county auditor-controller and disbursed to claimants based upon allocation instructions from each county's TPAs.

Figure 3

**Local Transportation Funds and State Transit Assistance Funds
Balance Sheet and Statement of Revenues, Expenditures, and Changes
in Fund Balance**

As of and for Fiscal Year Ended June 30, 1998

(Amounts in thousands)

	LTF	STAF
ASSETS		
Cash and Investments	\$ 263,241	\$ 38,817
Interest Receivable	1,367	960
Other Assets	29,428	20,259
Total Assets	294,036	60,036
LIABILITIES		
Payables	17,950	6,778
Other Liabilities	743	19
Total Liabilities	18,693	6,797
EQUITY		
Fund Equity	275,343	53,239
Total Liabilities and Equity ..	\$ 294,036	\$ 60,036
REVENUES		
LTF	\$ 829,274 ¹	\$ —
STAF		97,361 ²
Interest	17,292	1,904
TDA Allocations Returned	4,300	1
Other/Miscellaneous	525	
Total Revenues	851,391	99,266
EXPENDITURES		
LTF Claimants, Planning, Administration	868,033	
STAF Claimants	—	76,331
Other/Miscellaneous	—	—
Total Expenditures	868,033	76,331
Excess of Revenues Over Expenditures	(16,642)	22,935
Other Sources and (Uses)	—	(26)
Excess of Revenues and Other Sources Over Expenditures and Other (Uses)	(16,642)	22,909
Equity Beginning of the Year	292,064	31,342
Prior Year Adjustments	(79)	(1,012)
Equity End of the Year	\$ 275,343	\$ 53,239

¹ Difference between LTF amount allocated and revenue reported due mainly to a diversion of \$38.0 million from the Orange County Transportation Authority to the County of Orange under the terms of their joint agreement.

² Actual amount reported in the 1997-98 fiscal year exceeded the amount made available because a 1996-97 fiscal year quarterly payment was received in the 1997-98 fiscal year.

**Allocations
and
Expenditures**

Figures 4 and 5 present the state total of allocations and expenditures by purpose from the LTF and STAF. In some cases expenditures exceed allocations because unspent allocations may be carried over to the next fiscal year. The purposes for allocations of funds listed below follow the priorities as defined by TDA statutes. Approximately 87% of LTF and STAF monies were made available to public transit operators. Transit operators provide bus, rail, and ferry service throughout California. Statewide, 10% of LTF monies were made available for streets and roads. Refer to Table 6 for expenditures by purpose for individual claimants.

Figure 4

Local Transportation Funds Allocations and Expenditures

Fiscal Year Ended June 30, 1998

(Amounts in thousands)

LTF — Public Utilities		
Code (PUC) Section	Allocations	Expenditures
ADMINISTRATION AND PLANNING		
County Auditor PUC 99233.1	\$ 1,645	\$ 1,683
TPA PUC 99233.1	9,522	9,541
PUC 99233.2	11,851	11,651
PUC 99233.5(a)	1,396	1,396
PUC 992335(b)	4,416	4,416
Total Administration and Planning	28,830	28,687
PEDESTRIAN AND BICYCLE FACILITIES		
PUC 99233.3, 99234	23,816	11,968
RAIL SERVICE		
PUC 99233.4, 99234.9	6,663	7,381
ARTICLE 4		
Planning PUC 99262	3,780	2,001
Transit PUC 99260(a)	673,454	661,430
Joint Powers Agencies PUC 99260.7	218	219
Other	27,352	43,296
Total Article 4	704,804	706,946
ARTICLE 4.5		
Community Transit Services		
PUC 99233.7, 99275	12,811	13,655
ARTICLE 8		
Streets and Roads PUC 99400(a)	70,183	70,610
Pedestrians and Bicycles PUC 99400(a)	1,125	2,263
General Public PUC 99400(c)	17,754	12,594
Elderly and Handicapped PUC 99400(c)	4,631	7,262
Planning Contributions PUC 99402	2,971	3,089
Multimodal Terminal PUC 99400.5	3,241	1,326
Other	1,602	2,252
Total Article 8	101,507	99,396
Total LTF	\$ 878,431	\$ 868,033

Figure 5

**State Transit Assistance Funds
Allocations and Expenditures**
Fiscal Year Ended June 30, 1998
(Amounts in thousands)

STAF — California Code of Regulations (CCR)	Allocations	Expenditures
ARTICLE 4		
Operating Costs CCR 6730(a)	\$ 54,781	\$ 57,392
Capital Costs CCR 6730(b)	6,878	10,848
Specialized Services CCR 6731 (c)	3,461	4,076
Other	133	273
Total Article 4	65,253	72,589
ARTICLE 8		
General Public CCR 6731 (b)	2,614	2,071
Elderly and Handicapped CCR 6731 (b)	722	500
Total Article 8	3,336	2,571
ALL OTHER		
Other Allocations	1,045	1,133
CCR 6730(d), 6731 (d) and 6731.1	26	38
Total Other	1,071	3,171
Total STAF	\$ 69,660	\$ 76,331

Figures 6 and 7 present LTF and STAF expenditures by category of expenditure: for the fiscal year ended June 30, 1998. Figure 8 presents a summary of LTF and STAF expenditures for the past five fiscal years.

Figure 6

Local Transportation Funds Expenditures
Fiscal Year Ended June 30, 1998

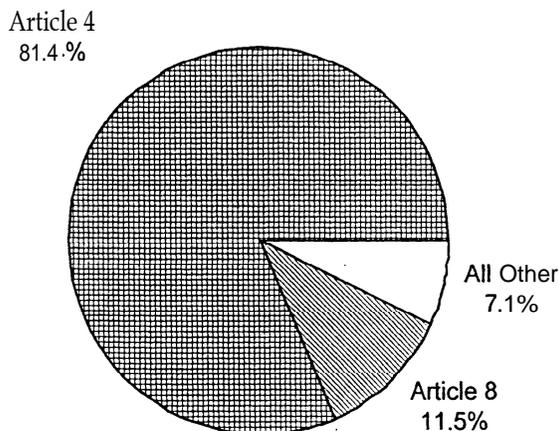


Figure 7

State Transit Funds Expenditures
Fiscal Year Ended June 30, 1998

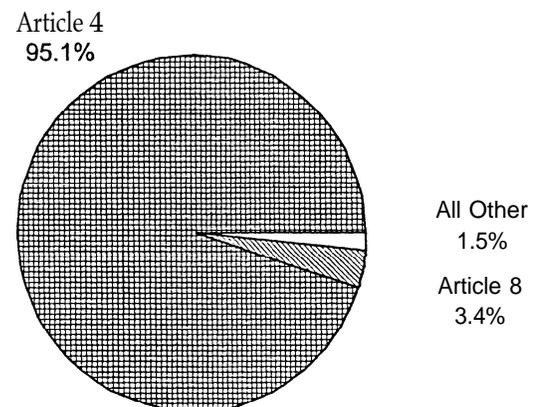


Figure 8

Local Transportation Funds and State Transit Assistance Funds Expenditures

(Amounts in thousands)

	1997-98	1996-97	1995-96	1994-95	1993-94
Local Transportation Fund Expenditures					
ADMINISTRATION					
County Auditor PUC 99233.1	\$ 1,683	\$ 917	\$ 750	\$ 802	\$ 672
TPA PUC 99233.1	9,541	9,734	9,249	5,310	5,224
PLANNING					
PUC 99233.2	11,651	10,149	13,010	12,973	13,185
PUC 99233.5(a)	1,396	3,252	1,361	1,297	1,268
PUC 99233.5(b)	4,416	4,225	4,019	3,775	3,673
PEDESTRIAN AND BICYCLE FACILITIES					
PUC 99233.3, 99234	11,968	13,828	10,835	13,329	12,790
RAIL SERVICE					
PUC 99233.4, 99234.9	7,381	5,756	6,847	5,431	4,324
ARTICLE 4					
Planning PUC 99262	2,001	1,178	2,857	1,262	1,823
Transit PUC 99260(a)	661,430	631,898	610,644	587,110	551,429
Joint Powers Agencies PUC 99260.7	219	274	482	430	490
Other	43,296	65	57	2,560	646
ARTICLE 4.5					
Community Transit Services					
PUC 99233.7, 99275	13,655	12,574	12,266	12,049	11,919
ARTICLE 8					
Streets and Roads PUC 99400(a)	70,610	71,890	67,892	62,685	61,690
Pedestrians and Bicycles PUC 99400(a)	2,263	696	417	566	1,910
General Public PUC 99400(c)	12,594	14,120	10,676	9,251	10,648
Elderly and Handicapped PUC 99400(c)	7,262	4,661	3,959	4,842	2,881
Planning Contributions PUC 99402	3,089	1,824	1,851	1,664	2,000
Multimodal Terminal PUC 99400.5	1,326	1,037	1,266	1,239	1,775
Other	2,252	841	3,967	3,350	1,285
Total LTF Expenditures	868,033	788,919	762,345	729,925	689,632
State Transit Assistance Fund Expenditures					
ARTICLE 4					
Operating Costs CCR 6730(a)	57,392	60,189	59,502	44,086	64,308
Capital Costs CCR 6730(b)	10,848	8,444	6,554	12,493	8,252
Rail Services Subsidy CCR 6730(c)	—	—	—	—	16,237
Specialized Services CCR 6731 (c)	4,076	3,478	5,336	2,900	2,818
Other	273	135	111	—	—
ARTICLE 8					
General Public CCR 6731 (b)	2,071	1,900	1,809	1,434	1,441
Elderly and Handicapped CCR 6731 (b)	500	904	226	170	646
Other	—	—	28	37	67
OTHER					
Other Allocations	1,171	859	921	1,386	762
Total STAF Expenditures	76,331	75,909	74,487	62,506	94,531
Total LTF and STAF Expenditures	\$ 944,364	\$ 864,828	\$ 836,832	\$ 792,431	\$ 784,163

Special Taxing Authorities

Figure 9 is a summary of the purposes for which local sales taxes and related revenue bonds were expended. The use of voter-approved local sales taxes and bonds for mass transit and highway improvements has increased approximately 57% in the last five years.

Figure 9

Local Sales Tax and Revenue Bond Expenditures

(Amounts in thousands)

EXPENDITURES	1997-98	1996-97	1995-96	1994-95	1993-94
Public Transit	\$ 1,127,777 ¹	\$ 536,681	\$ 582,437	\$ 643,522	\$ 438,292
Debt Service	360,009	446,459	411,270	432,616	410,144
Capital Projects	350,593	439,640	422,083	438,668	429,532
Streets and Roads	424,862	267,733	364,150	291,965	363,215
Rail Projects	316,878	120,221	27,247	58,553	225,395
All Other	381,971	102,293	1,371	48,032	2,983
Administration	102,240	51,447	40,969	113,726	64,246
Contributions to Other Agencies	35,457	43,019	37,551	57,815	62,416
Paratransit	101,044	39,350	31,387	59,991	34,772
Pedestrians and Bicycles	17,185	31,549	13,934	8,245	3,187
Air Pollution	17,666	1,677	721	3,005	26,073
Total Expenditures	\$ 3,235,682	\$ 2,140,069	\$ 1,933,120	\$ 2,156,138	\$ 2,060,255

¹\$1.1 billion increase mainly due to expenditures of \$974.4 million from Los Angeles County Metropolitan Transportation Authority (MTA) Enterprise fund and approximately \$100 million in funding provided by the Los Angeles Co. MTA to other transit operators.

Long-Term Debt

Changes in agency long-term debt are summarized in Figure 10. Figure 11 illustrates the growth in long-term debt. Long-term debt has increased by \$1.9 billion since June 30, 1994. However, debt service for 1997-98 as a percentage of total expenditures declined 8.8%.

Figure 10

General Long-Term Debt

As of June 30, 1998

(Amounts in thousands)

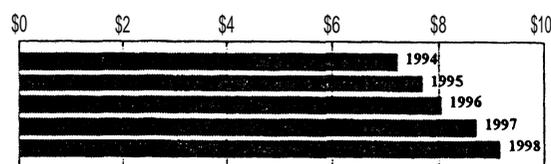
Principal Unmatured Beginning of Fiscal Year	\$ 8,711,089
Adjustments and Amounts Defeased	(1,250,547)
Debt Issued	2,071,883
Debt Matured	(386,227)
Principal Unmatured End of the Fiscal Year	<u>\$ 9,146,198</u>

Figure 11

General Long-Term Debt

As of June 30, 1998

(Amounts in billions)



**Service Authorities
for Freeway
Emergencies**

Emergency motorist aid is the primary purpose of the Service Authorities for Freeway Emergencies (SAFEs). These entities manage the construction, maintenance, and operation of over 15,000 emergency call boxes on 6,000 miles of California freeways and expressways. Funding for these call boxes is provided by a fee imposed on registered vehicles in participating counties. Figure 12 summarizes SAFE revenues and expenditures. Over the past five years, SAFEs have reported receiving a total of \$135.4 million in vehicle registration fees, interest, and other revenues, and have expended \$107.3 million on various projects. All the SAFEs listed in Table 8 are administered by a transportation planning agency.

Figure 12

Statement of SAFE Revenues, Expenditures, and Changes in Fund Balance
(Amounts in thousands)

	1997-98	1996-97	1995-96	1994-95	1993-94
REVENUES					
Vehicle Registration Fees	\$ 19,168	\$ 19,248	\$ 20,390	\$ 19,780	\$ 20,036
Other Miscellaneous Funds	5,350	6,905	5,975	1,781	5,613
Interest	2,836	2,114	2,478	2,034	1,718
Total Revenues	27,354	28,267	28,843	23,595	27,367
EXPENDITURES					
Services and Supplies	20,407	17,673	12,668	9,320	11,129
Other	2,611	2,977	7,744	1,671	1,924
Salaries, Wages, and Benefits	1,528	1,371	980	1,049	660
Debt Service Principal Payments	721	665	635	627	405
Capital Outlay	205	379	220	3,362	5,616
Interest	28	57	92	117	459
Total Expenditures	25,500	23,122	22,339	16,146	20,193
Excess of Revenues Over Expenditures	1,854	5,145	6,504	7,449	7,174
Other Sources and (Uses)	1,038	(2,066)	(961)	(2,463)	(177)
Excess of Revenues and Other Sources Over Expenditures and Other (Uses)	2,892	3,079	5,543	4,986	6,997
Equity, Beginning of Year	60,870	56,957	51,117	47,463	42,402
Prior Year Adjustments	319	834	297	(1,332)	(936)
Equity, End of Year	\$ 64,081	\$ 60,870	\$ 56,957	\$ 51,317	\$ 48,463

State Controller's Office Publication List

Reports published by the State Controller's Office on local government financial transactions are available from the offices listed below.

Division of Accounting and Reporting

Assessed Valuation Annual Report

Cities Annual Report

Community Redevelopment Agencies Annual Report

Counties Annual Report

Public Retirement Systems Annual Report

School Districts Annual Report

Special Districts Annual Report

Streets and Roads Annual Report

Transit Operators and Non-Transit Claimants Annual Report

Transportation Planning Agencies Annual Report

**Mail request to: Division of Accounting and Reporting
Local Government Reporting Section
P. O. Box 942850
Sacramento, California 94250
Phone: (916) 445-5153**

Division of Audits

Annual Financial Report of California K-12 Schools

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Education Oversight Branch
P.O. Box 942850
Sacramento, CA 94250
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